

Preliminary Costs of Draft 2022 AQMP Control Measures

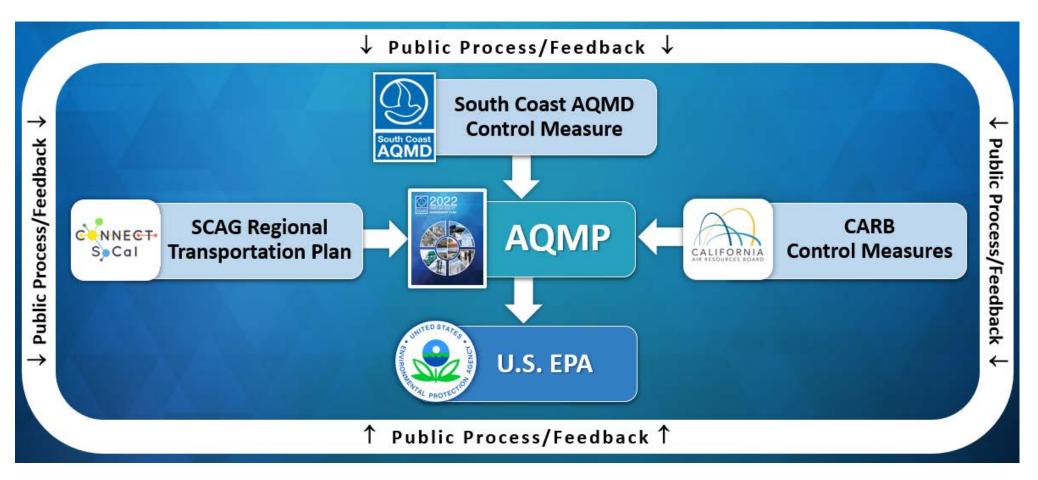
South Coast Air Quality Management District 2022 Air Quality Management Plan Socioeconomic Impact Assessment

Science, Technical, and Modeling Peer Review Advisory Group Meeting

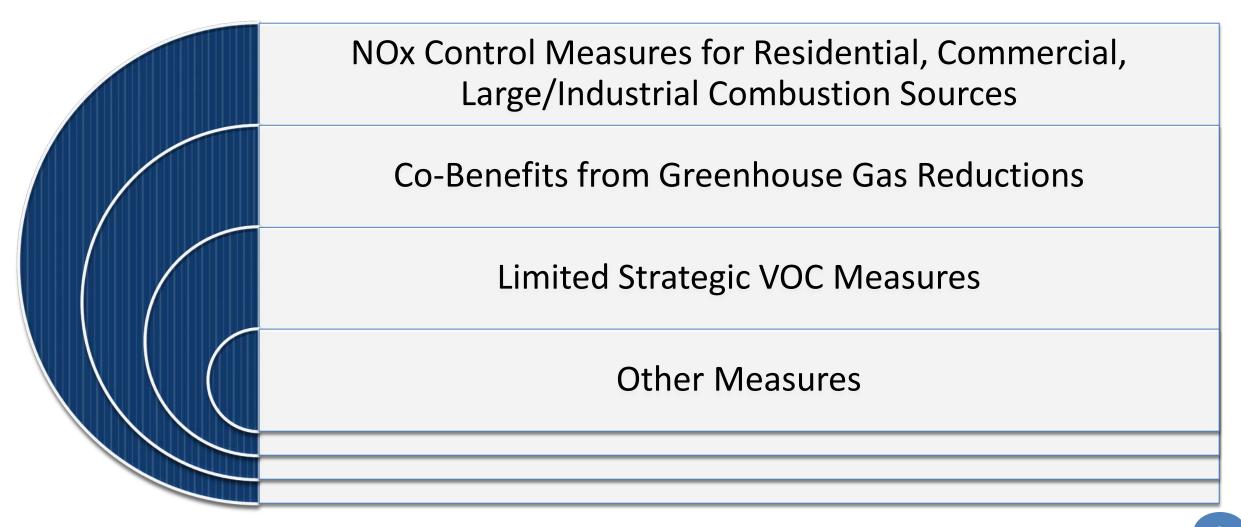
May 31, 2022

Draft 2022 AQMP Control Measures

• The Draft 2022 Air Quality Management Plan (AQMP) is designed to attain the 70 ppb 8-hour ozone standard in 2037.



Overview of Draft South Coast AQMD Stationary and Area Source Control Strategy



Overview of Draft South Coast AQMD <u>Mobile Source</u> Control Strategy

Facility-Based Measures **Emissions Mobile Source** Other Growth Measures **Control Measures** Management Incentive **Programs**

- Most mobile source measures have to-bedetermined (TBD) emission reductions
 - Except for those measures associated with long-established incentive programs

What Costs Are Quantified for South Coast AQMD Control Measures?

- ☑ Measures with quantified emission reductions ready to be committed into State Implementation Plan (SIP)
 - Measures recognizing co-benefit reductions from other programs will not have incremental costs
 - Costs for measures relying on not-yet-defined technologies (i.e., "Black Box" measures) may not be quantifiable
 - Infrastructure costs resulting from transition to near-zero and zero-emission will be quantified to the extent possible
- ☐ Measures with to-be-determined (TBD) or not-yet-quantified (NYQ) emission reductions
 - preliminary costs may be discussed separately

Summary of Preliminary Costs* of Draft 2022 AQMP South Coast AQMD Measures

| Measures | Present Value of Incremental Compliance Cost (2022) Year 2021 Dollars (\$millions) | Average Annual Amortized Cost (2022-2037) Year 2021 Dollars (\$millions) |
|---|--|--|
| Stationary and Area Sources ¹ | \$17,390.3 | \$1,492.2 |
| Mobile Source Incentive Measures ^{1,2} | \$1,565.6 | \$276.1 |
| Total (South Coast AQMD) | \$18,956.0 | \$1,768.3 |

Note: Numbers may not add up due to rounding. A discount rate of 4% is used to calculate present values and amortized costs.

(http://www.aqmd.gov/docs/default-source/clean-air-plans/air-quality-management-plans/2022-air-quality-management-plan/appiv-a.pdf)

2 – South Coast AQMD mobile source measure costs are incentive costs borne by society, representing cost savings to the vehicle/equipment purchaser. Many South Coast AQMD mobile source measures have TBD emission reductions and costs.

^{1 –} For more detail on each South Coast AQMD control measure, see Appendix IV-A of the Draft 2022 AQMP

^{*}Values shown on this slide and subsequent slides reflect most recent draft analysis of costs, and may differ from preliminary analysis shown in Draft AQMP

Preliminary Costs of Draft 2022 AQMP Stationary Source NOx Measures: Residential Sector

| Measures | Title | Present Value of Incremental Compliance Cost (2022) Year 2021 Dollars (\$millions) | Average Annual Amortized Cost (2022- 2037) Year 2021 Dollars (\$millions) |
|----------|------------------------------|--|---|
| R-CMB-01 | Residential Water Heating | \$1,851.0 | \$105.0 |
| R-CMB-02 | Residential Space Heating | \$925.5 | \$31.3 |
| R-CMB-03 | Residential Cooking | \$315.5 | \$17.8 |
| R-CMB-04 | Residential Other Combustion | \$57.1 | \$2.6 |
| | TOTAL | \$3,149.1 | \$156.8 |

- Control technologies included in cost estimation:
 - Electric: Heat pumps, laundry dryers, pool heaters, induction cooktops, and cooking appliances. Includes associated electric panel or 240V outlet upgrades.
 - Low-NOx: Water and space heaters, laundry dryers, pool heaters, barbecue grills, cooktops, and cooking appliances.

Preliminary Costs of Draft 2022 AQMP Stationary Source NOx Measures: Commercial Sector

| Measures | Title | Present Value of Incremental Compliance Cost (2022) Year 2021 Dollars (\$millions) | Average Annual Amortized Cost (2022-2037) Year 2021 Dollars (\$millions) |
|----------|---|--|--|
| C-CMB-01 | Commercial Water Heating | \$128.7 | \$10.2 |
| C-CMB-02 | Commercial Space Heating | \$319.5 | \$20.6 |
| C-CMB-03 | Commercial Cooking | \$1,378.4 | \$128.8 |
| C-CMB-04 | Small Internal Combustion Engines (Non-permitted) | \$3,720.3 | \$244.9 |
| C-CMB-05 | Miscellaneous Small Commercial Combustion Equipment (Non-permitted) | \$1,907.2 | \$304.0 |
| | TOTAL | \$6,440.8 | \$708.5 |

- Control technologies included in cost estimation:
 - Electric: Heat pumps, fryers, ovens, stoves, griddles, broilers, welders, air compressors, pumps, generators, pressure washers, ovens, dryers, furnaces, and kilns. Includes associated electric panel or 240V outlet upgrades.
 - Low-NOx: Water and space heaters, fryers, ovens, stoves, griddles, broilers, welders, air compressors, pumps, generators, pressure washers, ovens, dryers, furnaces, and kilns.

Preliminary Costs of Draft 2022 AQMP Stationary Source NOx Measures: Industrial Sector (1/2)

| Measures | Title | Present Value of Incremental Compliance Cost (2022) Year 2021 Dollars (\$millions) | Average Annual Amortized Cost (2022- 2037) Year 2021 Dollars (\$millions) |
|----------|---|---|---|
| L-CMB-01 | NOx RECLAIM | \$25.9 | \$0.7 |
| L-CMB-02 | Large Boilers and Process Heaters | \$155.0 | \$3.3 |
| L-CMB-03 | Large Internal Combustion Prime Engines | \$515.9 | \$7.3 |
| L-CMB-04 | Large Internal Combustion Emergency Standby Engines | \$1,035.3 | \$20.8 |
| L-CMB-05 | Large Turbines | \$107.7 | \$0.7 |

Note: Numbers may not add up due to rounding. A discount rate of 4% is used to calculate present values and amortized costs.

- Control technologies included in cost estimation:
 - Zero-emission: Electric boilers and fuel cells.
 - Low-NOx/NOx controls: Burners, selective catalytic reduction (SCR) units, microturbines, and Tier 4 engines.

Preliminary Costs of Draft 2022 AQMP Stationary Source NOx Measures: Industrial Sector (2/2)

| Measures | Title | Present Value of Incremental Compliance Cost (2022) Year 2021 Dollars (\$millions) | Average Annual Amortized Cost (2022-2037) Year 2021 Dollars (\$millions) |
|----------|--------------------------------|--|--|
| L-CMB-06 | Electric Generating Facilities | \$4,079.1 | \$200.6 |
| L-CMB-07 | Petroleum Refining | \$238.1 | \$7.1 |
| L-CMB-08 | Landfills and POTWs | \$46.9 | \$0.4 |
| L-CMB-09 | Incineration | \$5.1 | \$0.2 |
| L-CMB-10 | Miscellaneous Combustion | \$380.0 | \$5.9 |
| | TOTAL | \$6,588.9 | \$246.9 |

Note: Numbers may not add up due to rounding. A discount rate of 4% is used to calculate present values and amortized costs.

- Control technologies included in cost estimation:
 - Zero-emission: Electric boilers and fuel cells.
 - Low-NOx/NOx controls: Burners, selective catalytic reduction (SCR) units, microturbines & turbine replacement, and Tier 4 engines.

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Preliminary Costs of Draft 2022 AQMP Stationary Source VOC Measures

| Measures | Title | Present Value of Incremental Compliance Cost (2022) Year 2021 Dollars (\$millions) | Average Annual Amortized Cost (2022- 2037) Year 2021 Dollars (\$millions) |
|----------|---|---|---|
| FUG-01 | Improved Leak Detection and Repair | \$147.2 | \$4.6 |
| CTS-01 | Further Emission Reduction from Coatings, Solvents, Adhesives, and Sealants | \$51.0 | \$4.4 |
| | TOTAL | \$198.2 | \$9.0 |

Note: Numbers may not add up due to rounding. A discount rate of 4% is used to calculate present values and amortized costs.

- Control technologies included in cost estimation:
 - Optimal gas imaging (OGI) camera systems.
 - Lower VOC content coatings, solvents, adhesives, and sealants.

Preliminary Costs of Draft 2022 AQMP Mobile Source Measures

| Measures | Title | Present Value of Incremental Incentive Cost (2022) Year 2021 Dollars (\$millions) | Average Annual Amortized Cost (2022- 2037) Year 2021 Dollars (\$millions) |
|----------|---|---|---|
| MOB-05 | Accelerated retirement of older light-duty and medium-duty vehicles | \$182.1 | \$47.1 |
| MOB-11 | Emission reductions from incentive programs | \$1,383.5 | \$124.7 |
| | TOTAL | \$1,565.6 | \$171.8 |

Note: Numbers may not add up due to rounding. A discount rate of 4% is used to calculate present values and amortized costs.

- Control technologies included in cost estimation:
 - Electric light- and medium-duty vehicles.
 - Replacement or repower of on-road heavy-duty and off-road vehicles & equipment through incentive programs including, but not limited to, Carl Moyer Memorial Air Quality Standards Attainment Program, Proposition 1B, Lower Emission School Bus, Community Air Protection Program, and Volkswagen Environmental Mitigation Trust.

Preliminary Cost Effectiveness of Draft 2022 AQMP South Coast AQMD Control Measures

| Measures | Sector/Sources | Units | Discounted Cash Flow (DCF) | Levelized Cash Flow (LCF) |
|------------------------|----------------|------------------------|----------------------------|---------------------------|
| R-CMB-01 – R-CMB-04 | Residential | \$2021/ton NOx | \$5,000 – \$700,000 | \$6,000 – \$830,000 |
| C-CMB-01 – C-CMB-05 | Commercial | \$2021/ton NOx | \$61,000 – \$664,000 | \$94,000 – \$816,000 |
| L-CMB-01 – L-CMB-10 | Industrial | \$2021/ton NOx | \$1,000 – \$784,000 | \$1,000 – \$1,206,000 |
| FUG-01, CTS-01 | VOC Measures | \$2021/ton VOC | \$27,000 - \$34,000 | \$27,000 - \$48,000 |
| MOB-05, MOB-11 | Mobile Source | \$2021/Carl Moyer ton* | \$24,000 - \$263,000 | \$29,000 - \$273,000 |

Note: A discount rate of 4% is used to calculate present values and amortized costs.

The discounted cash flow (DCF) method divides the present value of all compliance costs in \$2021 by their associated emission reductions.

The levelized cash flow (LCF) method divides the annual amortized value of all compliance costs in \$2021 by their associated annual emission reductions.

^{*}A Carl Moyer ton is calculated as: NOx reductions + reductions of reactive organic gas (ROG) + (20 x PM reductions).

Cost-Effectiveness Calculation Methods

• DCF: $\frac{\textit{Upfront Costs} + \textit{Present Value of Annual O\&M Costs Incurred over Equipment Life}}{\textit{Annual Emission Reductions} \times \textit{Years of Equipment Life}}$

• LCF: Amortized Upfront Costs + Annual O&M Costs
Annual Emission Reductions



What's in the numerator? A home-buying analogy:

DCF: Today's home price + money set aside today in a fixed interest rate account to pay for annual costs for utilities, maintenance, etc.

LCF: Annual fixed-rate mortgage payment with zero down payment + annual costs for utilities, maintenance, etc. at any given future year

Proposed Cost-Effectiveness Approach for South Coast AQMD Control Measure Implementation

| Source Type | Cost-Effectiveness Threshold ^{a,b} | |
|---------------------------|---|--|
| Stationary Sources | irces \$59,000/ton NOx | |
| | \$36,000/ton VOC | |
| Mobile Sources | \$200,000/weighted ton | |
| | $[NOx+ROG+(20 \times PM)]$ | |

- a Thresholds are in 2021 dollars and will be inflated to the dollar year used in a socioeconomic analysis for each specific control measure as it is implemented.
- b The threshold for stationary sources is based on the Discounted Cash Flow method, as traditionally used in South Coast AQMD rulemaking. In comparison, the threshold for mobile sources is based on the Levelized Cash Flow method to be consistent with CARB practice for statewide mobile source regulations.

- Stationary source threshold
 - Guide for setting BARCT* emission limits, not a hard threshold
 - If proposed BARCT exceeds threshold, conduct a public meeting to discuss alternatives
 - Present multiple options to South
 Coast AQMD Board at public hearing
- Mobile source threshold
 - Higher threshold based on past experience with existing incentive programs

2022 AQMP Socioeconomic Report Schedule

| Title | Anticipated Release Date |
|--|--------------------------|
| Draft 2022 AQMP | May 2022* |
| Draft 2022 AQMP Socioeconomic Report | June |
| Revised Draft 2022 AQMP | July |
| Draft Final 2022 AQMP | Cantanahan |
| Draft Final 2022 AQMP Socioeconomic Report | September |
| Final 2022 AQMP | October |

^{*} Released and available at: http://www.aqmd.gov/home/air-quality/clean-air-plans/air-quality-mgt-plan.

Staff Contacts

| Socioeconomic Impact Assessment | | General AQMP Questions and Inquiries | |
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| For more information, visit: www.aqmd.gov/home/air-quality/clean-air-plans/air-quality-mgt-plan/socioeconomic- | | | |

analysis



2022 State Strategy for the State Implementation Plan: Economic Analysis Approach



5/31/2022

State SIP Strategy Economic Analysis



PROPOSED MEASURES



COST ESTIMATES



ECONOMIC IMPACT ANALYSIS



Proposed 2022 State SIP Strategy Measures

On-Road

- Advanced Clean Fleets Regulation
- Zero-Emission Trucks
- On-Road Motorcycle New Emissions Standards
- Clean Miles Standard
- Enhanced Regional Emission Analysis in State Implementation Plans

Off-Road

- Tier 5 Off-Road Engine Standard
- Amendments to In-Use Diesel-Fueled Fleets Regulation
- Zero-Emission TRU Part II
- Commercial Harbor Craft
- Cargo Handling Equipment
- Off-Road Zero-Emission Targeted Manufacturer Rule
- Clean Off-Road Fleet Recognition Program
- Spark-Ignition Marine Engine Standards

Primarily Federally-Regulated

- In-Use Locomotive Regulation
- Future Measures for Aviation Emissions Reductions
- Future Measures for OGV Emissions Reductions

Other

- Consumer Products
- Zero-Emission Standard for Space and Water Heaters





Federal Actions Needed











On-Road Heavy-Duty Vehicles

Low-NOx Engine StandardsZero-Emission Engine Standards

Off-Road Equipment

Tier V StandardsZero-EmissionStandards WhereFeasible

Locomotives

- •More Stringent National Emission Standards
- •Zero-Emissions Standards for Switcher
- •Address Remanufacturing Loophole

Ocean-Going Vessels

 More Stringent NOx and PM Standards Requirements
 Cleaner Fuel and Visit Requirements

Aviation

- More Stringent Engine Standards
 Cleaner Fuel and Visit Requirements
 Zero-Emission Airport On Ground
- Airport On Ground Support Requirements





Determining Measure Costs

- Assumptions are informed by foundational technical work and ongoing technology assessments
- These assumptions are refined throughout measure implementation
- Depending on the current state of a measure, the source of cost data varies





Stages in Cost Development

Emissions Only

 Apply average cost per ton factors for similar measures that have preliminary, draft or final rulemaking data available

Preliminary Cost Analysis

•Initial analysis of incremental cost of technology

Draft Rulemaking Analysis

- •Information shared in public workshops
- Forthcoming or published Standardized Regulatory Impact Assessment (SRIA) on Dept of Finance website

Final Rulemaking Analysis

- •Published SRIA and numerous opportunities for public comment
- •Analysis in review by Dept of Finance and Office of Administrative Law.





Stages of Costs by Measure

Emissions Only

- Zero-Emission Trucks
- Zero-Emission TRU Part II
- Federal Low-NOx
 Engine Standards*

Preliminary Cost Analysis

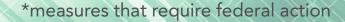
- Tier 5 Off-Road Engine Standard
- Spark-Ignition Marine Engine Standards
- Consumer Products
- Zero-Emission
 Standard for Space
 and Water Heaters
- Cargo Handling Equipment
- Clean Fuel and Visit Requirements for OGV*

Draft Rulemaking Analysis

- Advanced Clean Fleets
- On-Road Motorcycle New Emission Standards
- Amendments to In-Use Diesel-Fueled Fleets Regulation
- In-Use Locomotive Regulation

Final Rulemaking Analysis

- Clean Miles
 Standard
- Commercial Harbor Craft







Preliminary Costs by Measure for South Coast: On-Road & Other

| Measure | Total Amortized Cost Through 2037 (Millions) | Avg. Annual Amortized Cost (Millions) | Proportion Method |
|---|--|---|----------------------|
| Clean Miles Standard | (\$282) | (\$19) | Emissions |
| Advanced Clean Fleets Regulation | \$3,466 | \$248 | Emissions |
| On-Road Motorcycle New Emission Standards | \$105 | \$8 | Emissions |
| Building Electrification/Decarb. | \$3,762 | \$314 | Equipment Population |
| Consumer Products | NYQ | NYQ | Population |
| Zero-Emissions Truck Measure | \$1,572 | \$196 | Emissions |





Preliminary Costs by Measure for South Coast: Off-Road

| Measure | Total Amortized Cost Through 2037 (Millions) | Avg. Annual Amortized Cost (Millions) | Proportion Method |
|--|--|---|----------------------|
| Amendments to the In-Use Diesel-Fueled Fleets Regulation | \$668 | \$45 | Emissions |
| Commercial Harbor Craft | \$585 | \$39 | Emissions |
| In-Use Locomotive Regulation | \$1,839 | \$123 | Emissions |
| Zero-Emission TRU Part II | \$1,142 | \$82 | Emissions |
| Off-Road Zero-Emission Targeted Manufacturing Rule | NYQ | NYQ | NYQ |
| Cargo Handling Equipment | NYQ | NYQ | NYQ |
| Tier 5 Off-Road Engine Standards | \$208 | \$21 | Emissions |
| Spark-Ignition Marine Engine Standards | \$7 | \$1 | Emissions |

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Preliminary Costs by Measure for South Coast: Federal Actions Needed

| Measure | Total Amortized Cost Through 2037 (Millions) | Average Annual Amortized Cost (Millions) | Proportion Method |
|---|--|--|----------------------|
| Clean Fuel and Visit Requirements for Ocean- Going Vessels | NYQ | NYQ | NYQ |
| On-Road Heavy-Duty Vehicle Low-NOx Engine Standards | \$48 | \$4 | Emissions |
| Off-Road Equipment Tier V Standards for Preempted Engines | \$137 | \$14 | Emissions |
| More Stringent NOx and PM Standards for Ocean-Going Vessel Requirements | NYQ | NYQ | NYQ |





Economic Impact Analysis Approach

- Utilize Regional Economic Models, Inc (REMI) economic forecasting and policy analysis model
 - REMI Policy Insight Version 2.5.0, single region, 160 sector model
- REMI includes detailed inter-industry relationships and supply/demand responses, to answer "what if...?" questions about the economy
- Utilized by CARB for analysis of all major regulations and approved by CA Department of Finance for evaluating economic impacts





REMI Modeling Steps

Run the REMI model:

(1) Output and Demand Commodity Access Intermediate Input Intermediate Productivity State and Local Government Spending Real Disposable Income (2) Labor and (3) Population and Capital Demand Labor Supply Labor Access Labor Market Share > Labor Force Productivity **Production Costs** Composite Prices Model outputs:

- Employment
- Industry revenues
- Personal income
- Gross state product Impacts on major sectors evaluated for 2024 to 2037

- Convert direct costs to REMI policy variables, including:
- Production costs for CA businesses
- Final demand for industries supplying goods and services
- Prices and spending on consumer goods







CARB Next Steps

- Mid-July (tentative) publish Proposed 2022 State SIP Strategy, including cost assumptions and results of economic impact analysis
- July/August 4th public workshop
- September (tentative) Board hearing



IEc

Public Health Benefits of SCAQMD Draft 2022 AQMP: Preliminary Estimates

Presented by:

Industrial Economics, Inc.

Henry Roman

William Raich

May 31, 2022

Presentation Overview

- Background and Objectives
- Health Impacts
 - Approach
 - Updates since 2016
 - Mortality Results
 - Morbidity Results
- Valuation
 - Approach
 - Updates since 2016
 - Results

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Background and Objectives

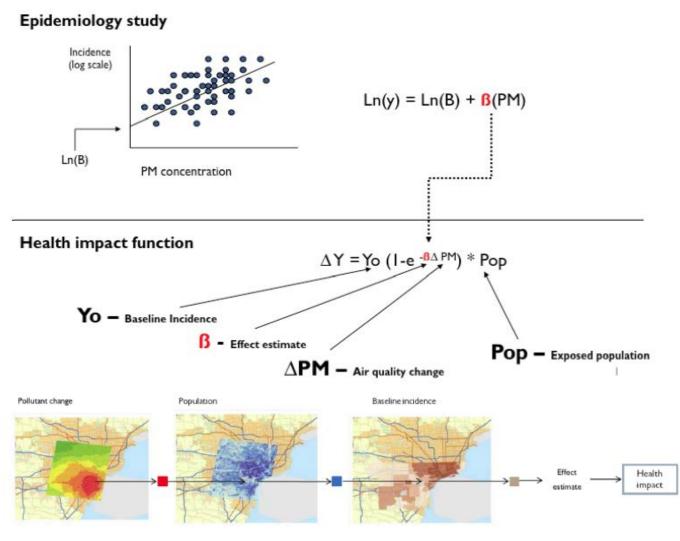
- Implementation of the Draft 2022 Air Quality Management Plan (AQMP)
 will result in lower ozone and PM2.5 concentrations in the South Coast
 Air Basin.
- Epidemiological research shows that improved air quality reduces mortality and morbidity.
- As part of the Socioeconomic Analysis of the Draft 2022 AQMP, we quantify these effects and use welfare valuation methods to express public health benefits in dollar terms.

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Methodology - Overview

- Follow standard health impact approach
- Review and update approach from 2016 AQMP:
 - Health endpoints and epidemiological studies / health impact functions
 - Valuation studies and functions
 - Baseline incidence rates
 - Population
- Use EPA's BenMAP-CE to quantify and monetize health impacts of draft 2022 AQMP effects on $PM_{2.5}$ and O_3 .

Methodology - Standard Health Impact Approach



Source: BenMAP-CE User Manual, 2021

Methodology - Local Data Inputs

- Projected baseline and AQMP concentrations of PM2.5 and O3 in 2037, 4km x 4km scale.
- Population forecast by age group at the 4km x 4km grid-level (from SCAG's 2020 RTP/SCS Growth Forecast)
- Baseline mortality and morbidity incidence rates by age group, by county.
- California or LA-specific C-R functions are used where feasible.
- Local baseline incidence and prevalence data used where available

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Methodology - BenMAP Tool

- The Environmental Benefits Mapping and Analysis Program (BenMAP) is developed by U.S. EPA that uses a systematic method of quantifying and valuing health impacts.
- Used for the last three AQMPs.
- 2016 AQMP uses BenMAP-Community Edition, version 1.5.8.17
- A list of articles and presentations where BenMAP has been applied can be found here: https://www.epa.gov/benmap/benmap-ce-applications-articles-and-presentations

Health Impact Review - Criteria

- Review of:
 - U.S. EPA ISAs
 - More recent literature
- Review criteria emphasize:
 - Study quality
 - Geographical relevance
 - Representative populations
 - Timeframe
 - Transparency

CRITERIA

GENERAL:

- 1. Study is peer-reviewed.
- 2. Study is written in English.
- 3. Study measures exposure to at least one of the following pollutants: O₃, PM_{2.5}.
- 4. Preference given to studies or groups of studies that significantly advance our understanding of the relationship between air pollution exposures and mortality and morbidity endpoints, including those endpoints previously quantified by the SCAQMD in its Air Quality Management Plans as well as new endpoints.
- 5. Study was published after IEc's previous socioeconomic review (2016 present)

GEOGRAPHY AND STUDY POPULATION:

- Study measures exposures at or near ambient levels found in the South Coast Air Basin. Order of preference of study location:
 - South Coast Air Basin (Los Angeles, Orange, Riverside, and San Bernardino Counties)
 - b. Within State of California
 - Within Western United States
 - d. Within United States or Canada
- Study uses study population with similar characteristics as found in Los Angeles, Orange, Riverside, and San Bernardino counties.

STUDY DESIGN:

- 8. Study is population-based, preferably using cohort and case-control epidemiological study designs. Controlled human exposure studies may be evaluated for supporting evidence. Animal and in-vitro studies excluded.
- Study controls for factors that may obscure the true concentration-response relationship, including selection bias, misclassification, recall bias, confounding (including by other pollutants), effect modification, mortality displacement, loss to follow-up, etc.
- 10. Study appropriately assesses any potential lag between exposure and outcomes.
- 11. Study appropriately assesses any potential exposure thresholds for health outcomes.
- 12. Study clearly presents information about uncertainty in results to facilitate evaluation and comparison with other studies.
- 13. Prefer studies that assess changes in the risk of incidence of disease, rather than exacerbation of existing cases or changes in symptoms.
- 14. Prefer studies that characterize pollutant exposure using advanced air quality models that fuse data from multiple sources (e.g., monitors, satellite sensors).

Health Impact Review - Mortality

• $PM_{2.5}$ - No changes from 2016

| ENDPOINT | POLLUTANT | STUDY | STUDY POPULATION |
|--|------------------|---|------------------|
| Premature mortality—all- cause, long-term exposure ^a | PM2.5 annual avg | Pooled estimate of: 1. Jerrett et al. (2013) LA 2. Jerrett et al. (2005) LA 3. Krewski et al. (2009) LA | Adults >30 years |

O₃ - Add Long-term respiratory mortality

| ENDPOINT | POLLUTANT | STUDY | STUDY POPULATION |
|---|-------------------------------------|------------------------|------------------|
| Premature mortality— respiratory, long-term exposure ^a | O3, D8HourMax, April - September | 1. Turner et al., 2016 | Adults >30 years |

- No threshold assumed for either pollutant
 - IEc recommendation based on latest scientific evidence
 - U.S. EPA's practice (e.g., draft 2021 PM_{2.5} Policy Assessment)

Morbidity, PM

| ENDPOINT | STUDY | STUDY POPULATION | | |
|--------------------------------|--|------------------|--|--|
| Chronic Illness | | | | |
| Asthma | Garcia et al., 2019* Tetreault et al., 2016 | 0-17 | | |
| Non-fatal MI | Wei et al., 2019 | 18-99 | | |
| Out of Hospital Cardiac Arrest | Ensor et al. 2013 | 18-99 | | |
| Lung Cancer | Gharibvand et al., 2016 | 30-99 | | |
| Stroke (Ischemic) | Shin et al. 2014 | 65-99 | | |
| Hospital Admissions & ED vis | sits | | | |
| All Respiratory HA | Ostro et al., 2009; Zanobetti et al., 2009 | 0-17; 65-99 | | |
| All Cardiac HA | Talbott et al., 2014 | 0-99 | | |
| Asthma HA | Delfino et al., 2014* | 0-17 | | |
| Asthma ED | Ostro et al., 2016* | 0-99 | | |
| Alzheimers (HA) | Kioumourtzoglou et al., 2016 | 65-99 | | |
| Parkinsons (HA) | Kioumourtzoglou et al., 2016 | 65-99 | | |

Morbidity, PM (continued)

| ENDPOINT | STUDY | STUDY POPULATION |
|--------------------------------|----------------------------|------------------|
| Other Health Effects | | |
| Asthma symptoms, albuterol use | Rabinovitch et al., 2006 | 6-17 |
| Hay Fever/Rhinitis | Parker et al., 2009 | 3-17 |
| Minor Restricted Activity Days | Ostro and Rothschild, 1989 | 18-64 |
| Lung Cancer | Gharibvand et al., 2016 | 30-99 |
| Work Loss Days | Ostro, 1987 | 18-64 |

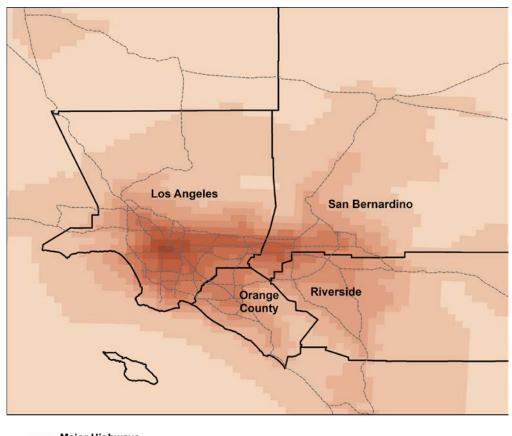
^{*}California Study

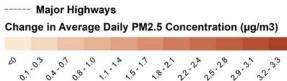
Morbidity, Ozone

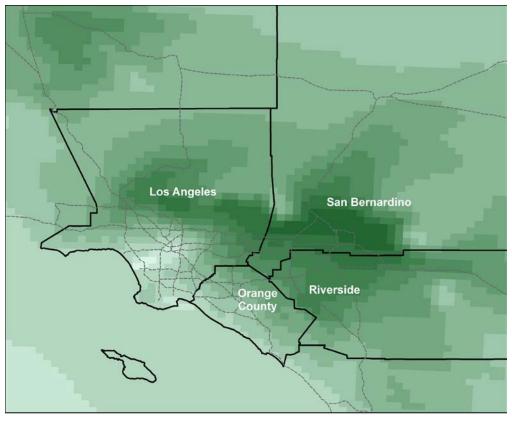
| ENDPOINT | STUDY | STUDY POPULATION | | | |
|---|--|------------------|--|--|--|
| Chronic Illness | Chronic Illness | | | | |
| Asthma | Garcia et al., 2019* Tetreault et al., 2016 | 0-17 | | | |
| Hospital Admissions & ED vis | iits | | | | |
| All Respiratory ED visits | Malig et al., 2016* | 0-99 | | | |
| Asthma HA | Moore et al., 2008 | 0-17 | | | |
| Asthma ED | Malig et al., 2016*; Gharibi et al., 2019* | 0-99 | | | |
| Other Health Effects | | | | | |
| Asthma Symptoms (Cough, Wheeze, Chest Tightness, Shortness of Breath) | Lewis et al., 2013 | 5-17 | | | |
| Minor Restricted Activity Days | Ostro and Rothschild, 1989 | 18-64 | | | |
| School Loss Days | Gilliland et al., 2001 | 5-17 | | | |

^{*}California Study

Projected Air Quality Changes in 2037





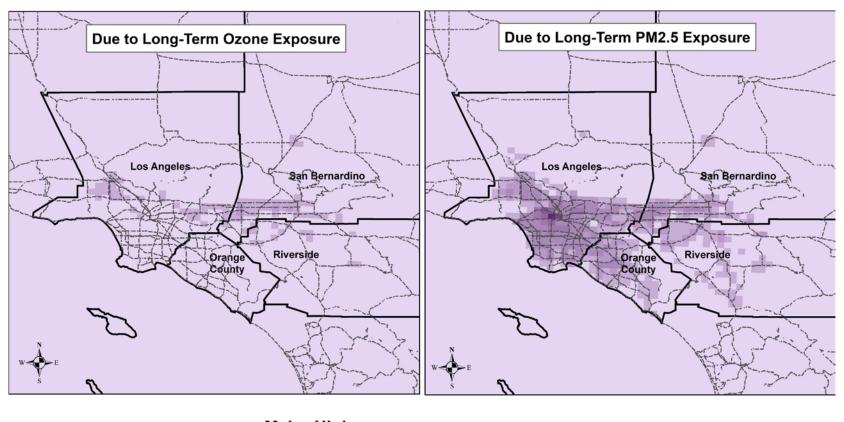




Preliminary Draft Health Impacts - Mortality

| Avoided Premature Mortality | | |
|--|-------|--|
| 203 | | |
| Mortality, Respiratory / Mortality, All Cause | 1,090 | |
| | | |
| Ozone | 187 | |
| Los Angeles | 69 | |
| Orange | 17 | |
| Riverside | 43 | |
| San Bernardino | 57 | |
| | | |
| PM | 903 | |
| Los Angeles | 580 | |
| Orange | 107 | |
| Riverside | 95 | |
| San Bernardino | 121 | |

Preliminary Draft Health Impacts - Mortality (cont'd)



----- Major Highways
Avoided Mortality in 2037

Preliminary Draft Health Impacts - Morbidity

| Reduced Morbidity Incidence | 2037 |
|-------------------------------------|-----------|
| Short-Term Ozone Exposure | |
| Asthma Symptoms (Chest Tightness, | |
| Cough, Shortness of Breath, Wheeze) | 2,465,621 |
| Asthma, New Onset | 11,374 |
| ED Visits, Asthma | 904 |
| ED Visits, All Respiratory | 794 |
| HA, Asthma | 26,012 |
| Minor Restricted Activity Days | 1,005,811 |
| School Loss Days, All Cause | 295,091 |

| Reduced Morbidity Incidence | 2037 |
|---------------------------------------|-----------|
| Short-Term PM2.5 Exposure | |
| Acute Myocardial Infarction, Nonfatal | 36 |
| Asthma Symptoms, Albuterol use | 896,949 |
| Asthma, New Onset | 5,212 |
| ED Visits, Asthma | 184 |
| ED Visits, All Cardiac Outcomes | 895 |
| ED Visits, All Respiratory | 226 |
| EHA, Asthma | 11 |
| HA, All Cardiac Outcomes | 81 |
| HA, All Respiratory | 227 |
| HA, Alzheimer's Disease | 56 |
| HA, Parkinson's Disease | 27 |
| Incidence, Hay Fever/Rhinitis | 25,288 |
| Incidence, Ischemic Stroke | 78 |
| Incidence, Lung Cancer (non-fatal) | 243 |
| Incidence, Out-of-Hospital Cardiac | |
| Arrest | 23 |
| Minor Restricted Activity Days | 1,220,901 |
| Work Loss Days | 208,835 |

Approach to VSL Review

- Literature review and "benefit transfer" approach
- Based largely on Robinson and Hammitt, 2015
 - Current, comprehensive VSL review
 - Stringent criteria derived from EPA SAB recommendations
 - Includes illness-based VSLs
- Supplemented with review 2014-present
 - Searched Scopus PubMed, EBSCO EconLit, Business, and Environment databases, Google Scholar
 - Included term for CA-specific estimates
- Adjustments for inflation and growth in real income

Results of VSL Review

- Robinson and Hammitt, 2015
 - Most qualifying estimates based on wage-risk
 - \$5.3 million to \$13.7 million range; mid-point of \$9.5 million
 - Three qualifying SP studies (two illness based):
 - \$4.2 million to \$11.2 million range; mid-point of \$7.7 million
 - Results from illness studies similar to others
 - Combined range \$4.2 million to \$13.7 million; mid-point of \$9.0 million (2013\$)
- No evidence of CA-specific estimates
- Supplemental review found no newer studies that met criteria

VSL Adjustments for 2022 AQMP

Data sources

- Default (national) income growth projections in BenMAP-CE:
 - 2013 → 2037 adjustment
- Income elasticity:
 - 1.1 (10% increase in real income results in an 11% increase in VSL)
 - Sensitivity analyses with 0.4 1.4
- Consumer price index (inflation):
 - 2013\$ to 2020\$

VSL estimates

| | VSL (millions \$) | | |
|--------------------|-------------------|---------|---------|
| Description | Low Central | | High |
| 2013\$ | | | |
| 2013 income levels | \$4.20 | \$9.00 | \$13.70 |
| 2020\$ | | | |
| 2037 income levels | \$4.67 | \$13.96 | \$23.28 |

Criteria - Morbidity Valuation

CRITERIA FOR MORBIDITY VALUATION STUDIES

CRITERIA

GENERAL:

- 1. Study is publicly available.
- 2. Study is written in English.
- 3. Study is conducted in the U.S.

FOR STATED-PREFERENCE STUDIES:

- 4. Study elicits values for private risk reductions that accrue to the respondent.
- 5. Study estimates WTP, not WTA compensation.

FOR COI STUDIES:

- 6. Study includes clear description of the elements that make up the COI estimate.
- 7. Study includes clear description of health endpoint and estimates incidence-based or prevalence-based cost as appropriate for the health endpoint evaluated.
- 8. Prefer studies that estimate costs specific to affected groups (especially, affected age groups).

Morbidity Valuation Results

- Lack of high-quality, relevant WTP studies remains an issue
 - Primarily COI-based estimates
- Updated COI-based estimates where appropriate
- COI estimates likely underestimate true value of health effects.
- Adjustments for 2022 analysis
 - Inflate costs to appropriate dollar year
 - Adjust WTP estimates for income growth through 2037 (elasticity = 0.5)
 - Apply discount rates* (1%, 4%) for multi-year impacts

Valuation Review - Morbidity (PM_{2.5})

| Endpoint | Valuation Method | Valuation Source |
|---|--|---|
| New Endpoints | | |
| ER Visits, All Cardiac Outcomes | COI: med costs | HCUP NEDS |
| HA, All Cardiac Outcomes | COI: med costs + wage loss | HCUP NIS |
| | | Alzheimer's Association. (2020) and |
| HA, Alzheimer's Disease | COI: 5 yrs med, 3% DR | Jutkowitz et al. (2017) |
| HA, Parkinson's Disease | COI: 14.6 yrs med, 3% DR | Yang et al. (2020) |
| EHA, Asthma* | COI: med costs | HCUPnet SID (CA) |
| Incidence, Hay Fever/Rhinitis | COI: 1 yr med costs | Soni, A. (2008) |
| | COI: 1 yr med costs | |
| Incidence, Ischemic Stroke | (excluding hospitalization costs) | Mu et al. (2017) |
| Incidence, Lung Cancer (non-fatal) | COI: 5 yrs med, 3% DR | Kaye et al. (2018) |
| Incidence, Out-of-Hospital Cardiac Arrest | COI: 3 yr med costs, 3% DR | Sullivan et al. (2011) |
| | | Average prescription costs derived from |
| Asthma Symptoms, Albuterol Use | COI: Use of inhaler | Epocrates.com and Goodrx.com |
| Updated Endpoints | | |
| Acute Myocardial Infarction | COI: 3 yr med costs, 5 yr wages, 3% DR | Sullivan et al. (2011) |
| | | Average of two studies: |
| | | *Smith et al. (1997) |
| ER Visits, Asthma | COI: med costs | *Standford et al. (1999) |
| HA, All Respiratory | COI: med costs + wage loss | HCUP NIS |

Valuation Review - Morbidity (Ozone)

| Endpoint | Valuation Method | Valuation Source |
|----------------------------------|---|--|
| New Endpoints | | |
| ER Visits, All Respiratory* | COI: med costs | HCUPnet NEDS |
| | COI: lifetime med, lifetime productivity, | |
| Incidence, Asthma (new onset) | 3% DR | Belova et al. (2020) |
| Updated Endpoints | | |
| Asthma Symptoms | | |
| (previously Asthma Exacerbation) | WTP: 1 symptom-day | Dickie and Mesmen (2005) |
| | | Smith et al. (1997) and Standford et al. |
| ER Visits, Asthma | COI: med costs | (1999) |
| HA, Asthma* | COI: med costs | HCUPnet SID (CA) |

Preliminary Draft Health Benefits - Mortality

- Monetized premature mortalities avoided with VSL (before income adjustments):
 - Range of \$4.3-\$13.9 million (2020\$)
 - Midpoint of \$9.2 million
- Applied income elasticity (ε):
 - Range from 0-1.4
 - 1.1 for main estimate
- Included a 20-year cessation lag of PM_{2.5} mortality effects with 1 and 4% discount rates

| Monetized Public Health Benefits (Billions 2020\$ per year) | | | | |
|---|----------------------------------|----------------------------------|--------------------------------|--|
| | 2037 | | | |
| | Lower Bound Midpoint Upper Bound | | | |
| | (\$4.3M, ε _i =0) | (\$9.2M, ε_{i} =1.1) | (\$13.9M, ε _I =1.4) | |
| Mortality, Respiratory / | \$4.48 | \$13.40 | \$22.34 | |
| Mortality, All Cause | Ş4.40 | 313.40 | Ş22.5 4 | |
| | | | | |
| Ozone | \$0.77 | \$2.29 | \$3.82 | |
| Los Angeles | \$0.28 | \$0.85 | \$1.41 | |
| Orange | \$0.07 | \$0.21 | \$0.34 | |
| Riverside | \$0.18 | \$0.53 | \$0.89 | |
| San Bernardino | \$0.24 | \$0.71 | \$1.18 | |
| | | | | |
| PM | \$3.71 | \$11.10 | \$18.51 | |
| Los Angeles | \$2.38 | \$7.13 | \$11.89 | |
| Orange | \$0.44 | \$1.31 | \$2.19 | |
| Riverside | \$0.39 | \$1.17 | \$1.95 | |
| San Bernardino | \$0.50 | \$1.49 | \$2.48 | |

Preliminary Draft Health Benefits - Morbidity

Total Morbidity Benefits (Millions 2020\$): \$2,063.3

| Reduced Morbidity Incidence | 2037 (Millions \$2020) |
|---|---------------------------|
| Short-Term Ozone Exposure (Total) | \$1,574.9 |
| Asthma Symptoms (Chest Tightness, Cough, Shortness of Breath, Wheeze) | \$669.1 |
| Asthma, New Onset | \$581.7 |
| ED Visits, Asthma | \$0.5 |
| ED Visits, All Respiratory | \$0.8 |
| HA, Asthma | \$198.3 |
| Minor Restricted Activity Days | \$89.0 |
| School Loss Days, All Cause | \$35.5 |

| Reduced Morbidity Incidence | 2037 (Millions \$2020) |
|---------------------------------------|---------------------------|
| Short-Term PM2.5 Exposure (Total) | \$488.5 |
| Acute Myocardial Infarction, Nonfatal | \$4.2 |
| Asthma Symptoms, Albuterol use | \$0.4 |
| Asthma, New Onset | \$266.6 |
| ED Visits, Asthma | \$0.1 |
| ED Visits, All Cardiac Outcomes | \$0.9 |
| ED Visits, All Respiratory | \$0.3 |
| EHA, Asthma | \$0.1 |
| HA, All Cardiac Outcomes | \$7.0 |
| HA, All Respiratory | \$5.8 |
| HA, Alzheimer's Disease | \$11.1 |
| HA, Parkinson's Disease | \$18.0 |
| Incidence, Hay Fever/Rhinitis | \$17.6 |
| Incidence, Ischemic Stroke | \$3.1 |
| Incidence, Lung Cancer (non-fatal) | \$5.2 |
| Incidence, Out-of-Hospital Cardiac | |
| Arrest | \$1.0 |
| Minor Restricted Activity Days | \$108.0 |
| Work Loss Days | \$39.1 |

Preliminary Draft Health Benefits - Total

- The preliminary total value of quantified public health benefits:
 - \$15.46 Billion in 2037

| | 2037 (Billions \$2020) |
|----------------------------|---------------------------|
| Mortality-related benefits | \$13.40 |
| Long-Term Ozone Exposure | \$2.29 |
| Long-Term PM2.5 Exposure | \$11.10 |
| Morbidity-related benefits | \$2.06 |
| Grand Total | \$15.46 |

Exploring estimation of benefits in 2032 and (potentially) additional years

Future Updates

- Update to incorporate more local inputs.
 - California HA and ED visit data (from HCAI)
 - Incidence rates
 - Healthcare costs
 - California real income growth projections (from CA DOF)
- Update to reflect any future revisions to air quality surfaces.
- Potential inclusion of additional years (e.g., 2032) and discounting of future benefits.



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