# AB 617 COMMUNITY STEERING COMMITTEE

Wilmington, Carson, West Long Beach November 17, 2021



## AB 617 WCWLB

CSC Member Updates



## AB 617 WCWLB

Outreach Updates





### UPDATE ON COMMUNITY AIR MONITORING IN WCWLB

OLGA PIKELNAYA PH.D

PROGRAM SUPERVISOR



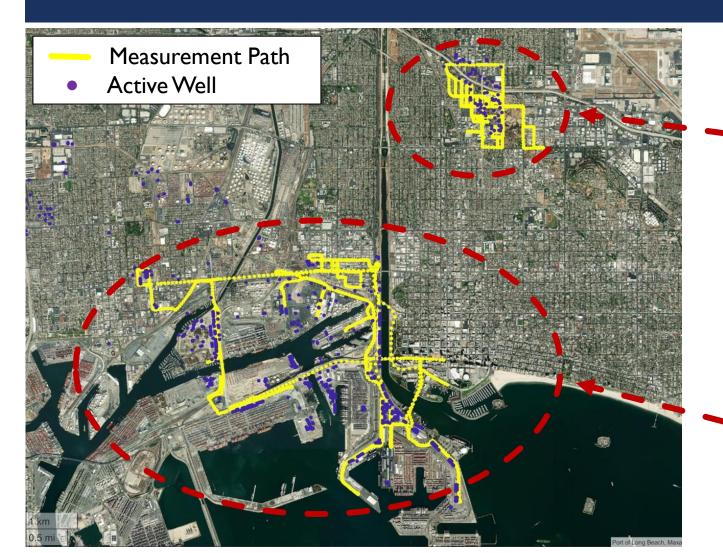
#### OUTLINE

Air Monitoring Near Oil Wells in Community

Refinery VOC Baseline Measurements Update

Dominguez Channel Odor Event

## MOBILE MEASUREMENTS NEAR OIL WELLS MEASUREMENT ROUTE



North-East Region October 6 and 7, 2021

50 Oil Wells

South-West Region
October 5 and 6, 2021
548 Oil Wells

## MOBILE MONITORING NEAR OIL WELL SUMMARY OF IDENTIFIED EMISSION SOURCES

Region*	Date	Range of Total VOC Concentrations** (ppb)	Range of Benzene Concentrations** (ppb)	Location / Descritpion
South East	October 5, 2021	< 25 - 2334	< 2 - 10	I I 20 Pier F Ave (Slurry Facility)
North East	October 6, 2021	< 25 - 26844	< 2 - 191	Linden and Spring (Oil Sites)
North East	October 6, 2021	< 25 - 7113 < 2 - 39		Pasadena and Spring
North East	October 6, 2021	< 25 - 598	< 2 - 4.5	E 28th and Olive (Oil Sites and Recycling Center)
North East	October 7, 2021	< 25 - 1204	< 2 - 6	Linden and Spring (Oil Sites)
North East	October 7, 2021	< 25 - 8925 < 2 - 40 E 28th and		E 28th and Olive (Oil Sites and Recycling Center)

Oil wells emissions are variable in time and magnitude

\*Tables shows days only when elevated VOC emissions were measured from the site.

Follow-up measurements were conducted to confirm that elevated emission were no longer present

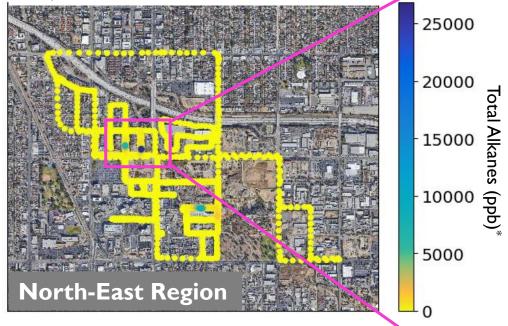
<sup>\*\*</sup>Instantaneous reading recorded during mobile survey.

## MOBILE MONITORING NEAR OIL WELL FOLLOW-UP ACTIVITIES

- Compliance staff conducted on-site inspections
- Facilities conducted repairs
- Additional follow-up mobile monitoring will be conducted in the future

## LINDEN AND SPRING WELLS OCTOBER 6, 2021

Composit measurements October 6 and 7, 2021



- Elevated VOCs (Alkanes) and Benzene were observed downwind of Site 1 and Site 2
- Compliance staff conducted on-site inspections





-175
-150 Benzene (ppb)\*\*
-100 (ppb)\*\*
-50

25000

- 20000 රි

15000

10000

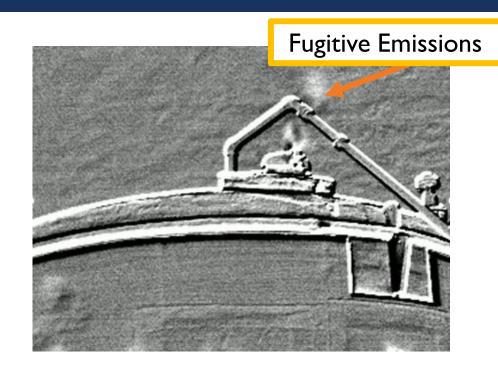
5000

\*Instantaneous readings during mobile survey
#Typical benzene range: 0.1 - 1.8 ppb

## PASADENA AND SPRING WELLS OCTOBER 6, 2021



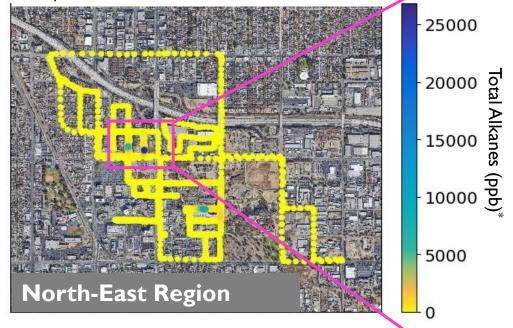
Picture of Oil Site I



**FLIR video**Oil Site I

## LINDEN AND SPRING WELLS OCTOBER 7, 2021

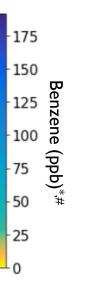
Composit measurements October 6 and 7, 2021



- Follow-up ORS survey on October 7, 2021 did not detect elevated emission from Site 1
- Levels of VOCs (Alkanes) and Benzene downwind of Site 2 were substantially reduced







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## PIER F SLURRY FACILITY OCTOBER 5, 2021

Composit measurements October 5 and 6, 20210



Elevated VOCs (Alkanes) and Benzene were observed downwind of Slurry facility

Compliance staff conducted on-site inspections

 Follow-up ORS survey on October 6, 2021 did not detect elevated emission





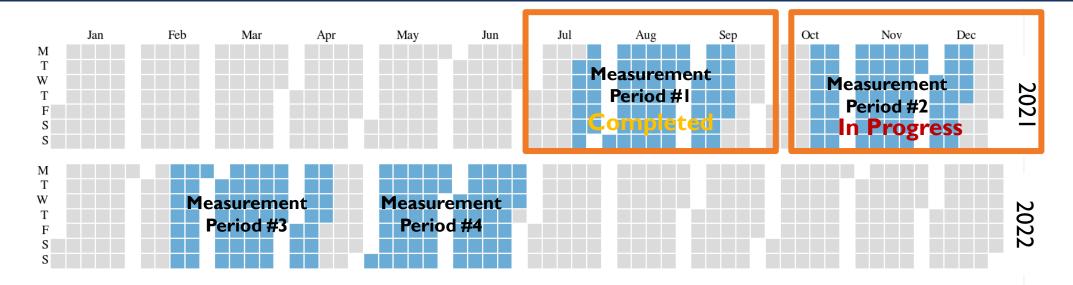
Note: Concentration scales are different from the previous slides

**Slurry Facility** 

\*Instantaneous readings during mobile survey #Typical benzene range: 0.1 - 1.8 ppb

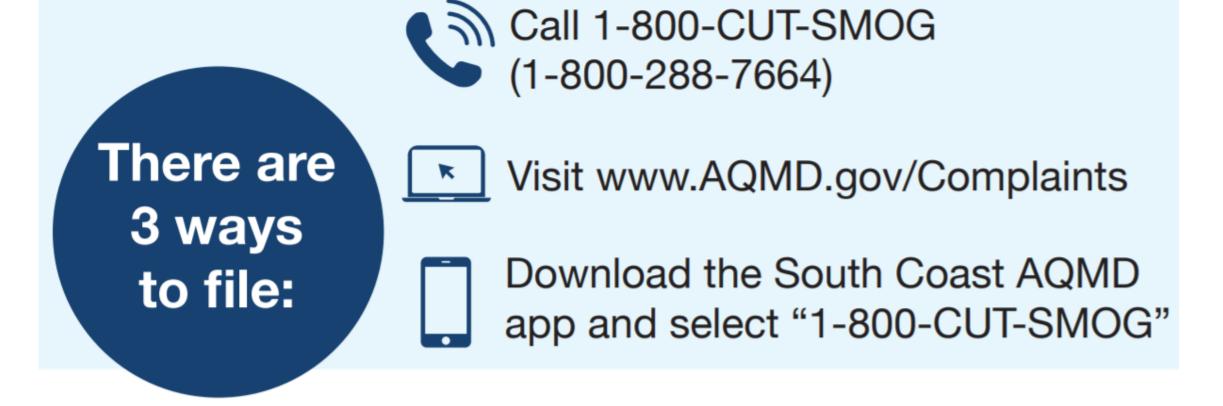
Benzene (ppb)<sup>\*,‡</sup>

## BASELINE REFINERY EMISSIONS: STATUS UPDATE



- Four 2-month measurement periods distributed over July 2021 through June 2022
  - Minimum of 23 days of measurements, 4-5 days of measurement days per refinery
  - Detailed analysis of measurements completed so far, and comparison with historical trend is in progress

### REPORT ODORS TO SOUTH COAST AQMD



## CARSON H<sub>2</sub>S ODOR EVENT AFFECTED AREA

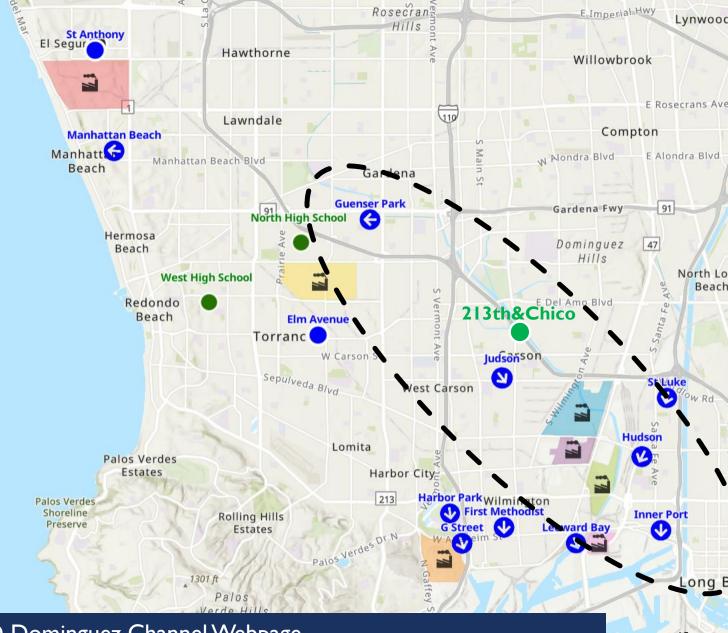
Rule 1180 Fenceline and Community Air Monitoring

Continuous real-time measurements of VOCs, H<sub>2</sub>S and other air pollutants
Automatic email notifications in case of increased air pollution levels
<a href="https://xappprod.aqmd.gov/Rule1180CommunityAirMonitoring/">https://xappprod.aqmd.gov/Rule1180CommunityAirMonitoring/</a>

New Air Monitoring Site (213th&Chico)

Located near E 213th Street and the Dominguez channel

Continuous real-time measurements of H<sub>2</sub>S Measurements started on October 14, 2021

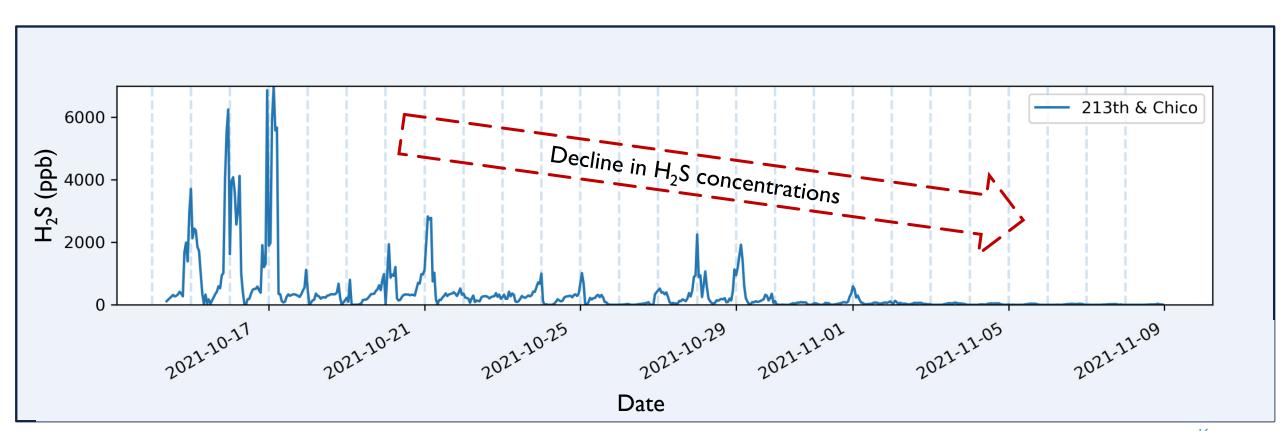


South Coast AQMD Dominguez Channel Webpage

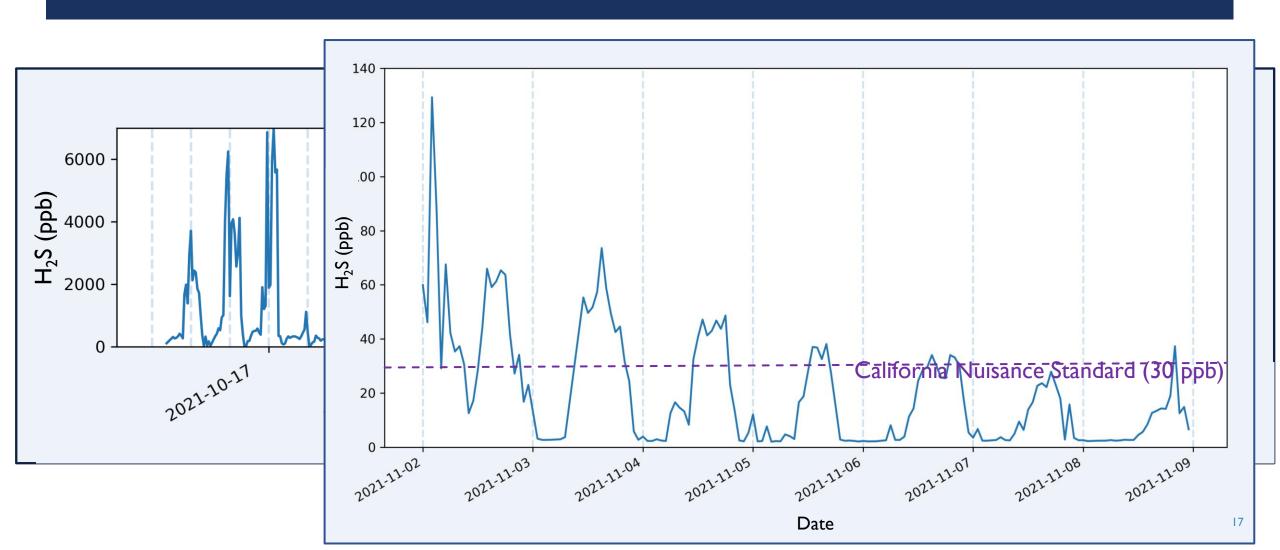
https://www.aqmd.gov/home/news-events/community-investigations/dominguez-channel



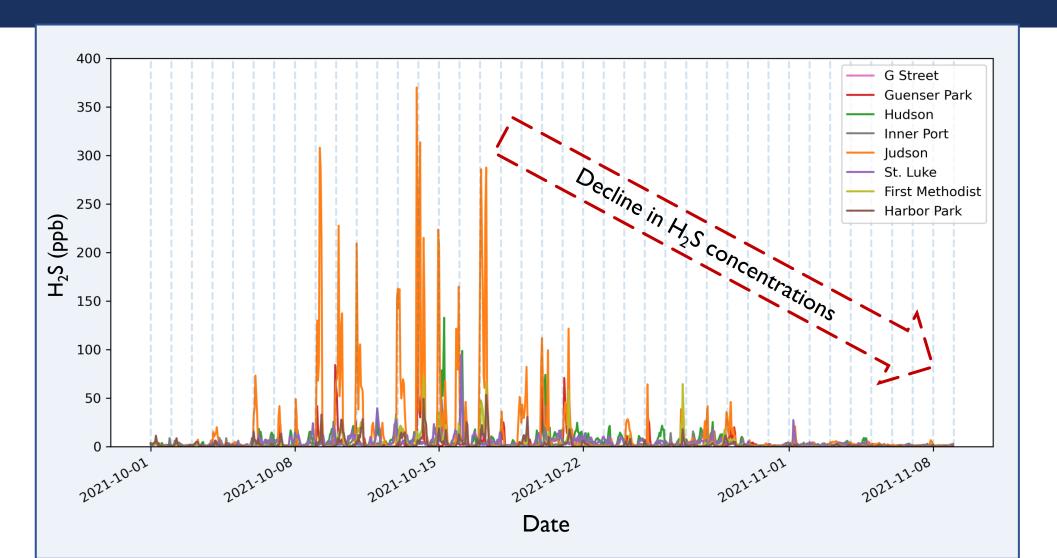
### HOURLY H<sub>2</sub>S MEASUREMENTS AT 213TH & CHICO



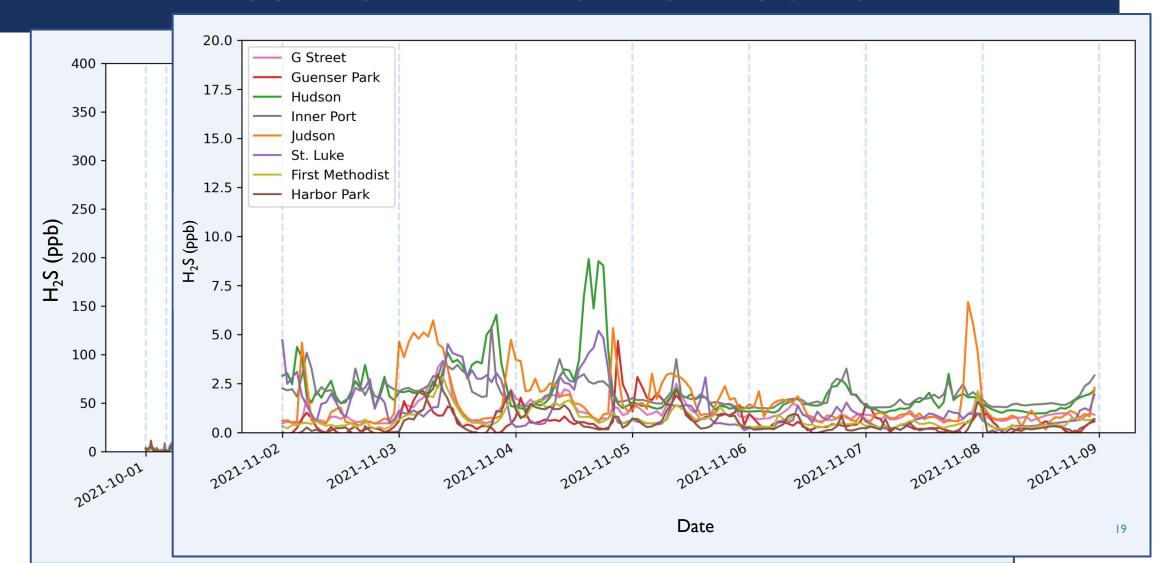
### HOURLY H<sub>2</sub>S MEASUREMENTS AT 213TH & CHICO



### HOURLY H<sub>2</sub>S MEASUREMENTS AT COMMUNITY AIR MONITORING SITES

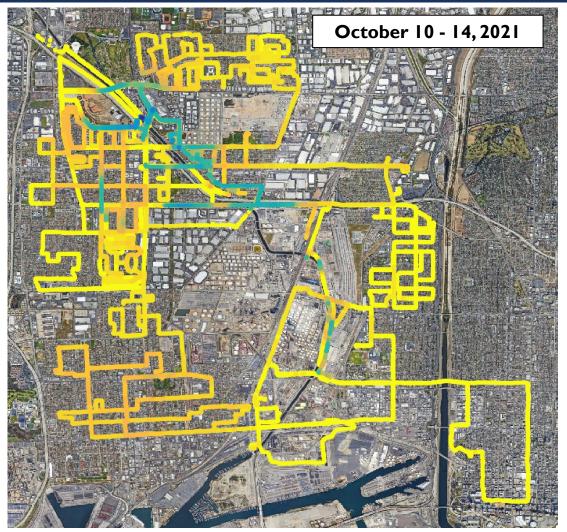


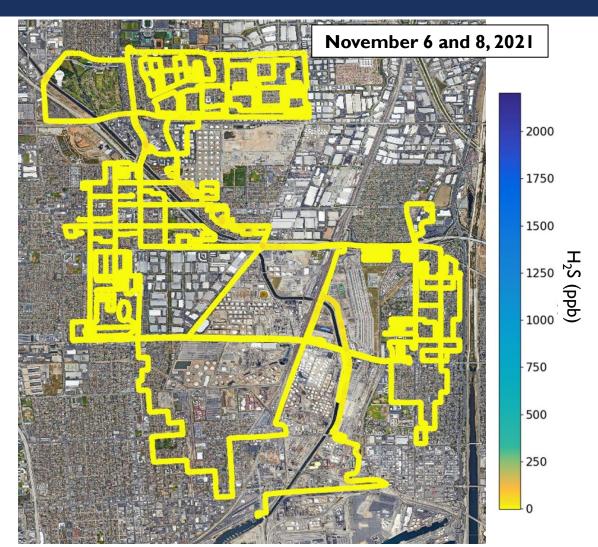
### HOURLY H<sub>2</sub>S MEASUREMENTS AT COMMUNITY AIR MONITORING SITES





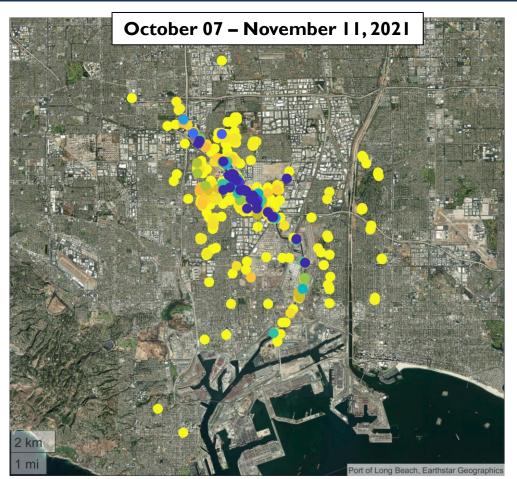
### H<sub>2</sub>S MOBILE MEASUREMENTS

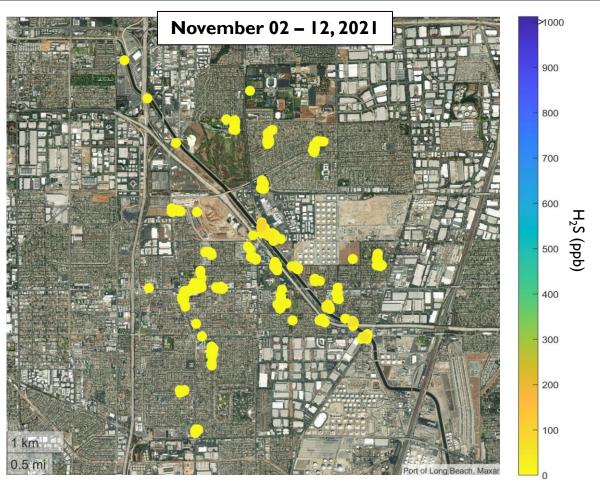






## HAND-HELD H<sub>2</sub>S ANALYZER MEASUREMENTS





## **DISCUSSION**

Comments, Suggestions, Questions

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## Wilmington, Carson, West Long Beach Community Update

November 17, 2021

## Background

- 2016 Air Quality Management Plan
  - Adopted Resolution called for 5 tons per day NOx reduction from transitioning RECLAIM to a command-and-control regulatory structure
- 2017 AB 617
  - Applicable to facilities in the state greenhouse gas cap-and-trade program
  - Requires the highest priority for implementation will be for those sources that "have not modified emissions-related permit conditions the greatest period of time"
- Rule 1109.1 is critical for South Coast AQMD to meet:
  - Requirements under state and federal law
  - Commitment under AB 617 and CERP to achieve a 50% reduction for communities of WCWLB



**MARCH 2017** 





### Compliance with the WCWLB CERP

- Final Community Emission Reduction Plan (CERP) approved in September 2019
- CERP for Wilmington, Carson, West Long Beach include goals for emission reductions from refinery equipment, flaring, storage tanks
- One goal targets 50% reduction in NOx emissions with implementation of Rule 1109.1
  - Equates to 3-4 tons per day NOx reduction by 2030
- Rule 1109.1 anticipates overall 7.7 7.9 tons per day reduction from full implementation
- Reductions from WCWLB refineries ~4.5 tons per day NOx reduction so CERP goal will be satisfied



### Affected Facilities

- Applies to 16 facilities
- 11 facilities are located in the communities of WCWLB
- Establishes NOx limits for nearly 300 pieces of combustion equipment



#### 9 Petroleum Refineries

- Chevron
- Marathon (Carson)
- · Marathon (Wilmington)
- · Marathon Calciner
- Marathon Sulfur Recovery Plant
- Phillips 66 (Carson)
- Phillips 66 (Wilmington)
- · Torrance Refining Company
- Ultramar (Valero)



#### 3 Small Refineries

#### **Asphalt Refineries**

- Lunday-Thagard DBA World Oil Refining
- Valero Wilmington Asphalt Plant

#### **Biodiesel Refinery**

· Alt Air Paramount



**4 Related Operations** 

#### **Hydrogen Plants**

- Air Liquide Large Industries
- Air Products and Chemicals (Carson & Wilmington)

#### **Sulfuric Acid Plant**

• Eco Services Operations

## Rule 1109.1 Rulemaking Public Process



Initiated Rule Development February 2018



25 Working Group Meetings



100+ Individual
Stakeholder
Meetings



Two Community
Meetings for AB
617 Carson,
Wilmington, and
West Long Beach
Community



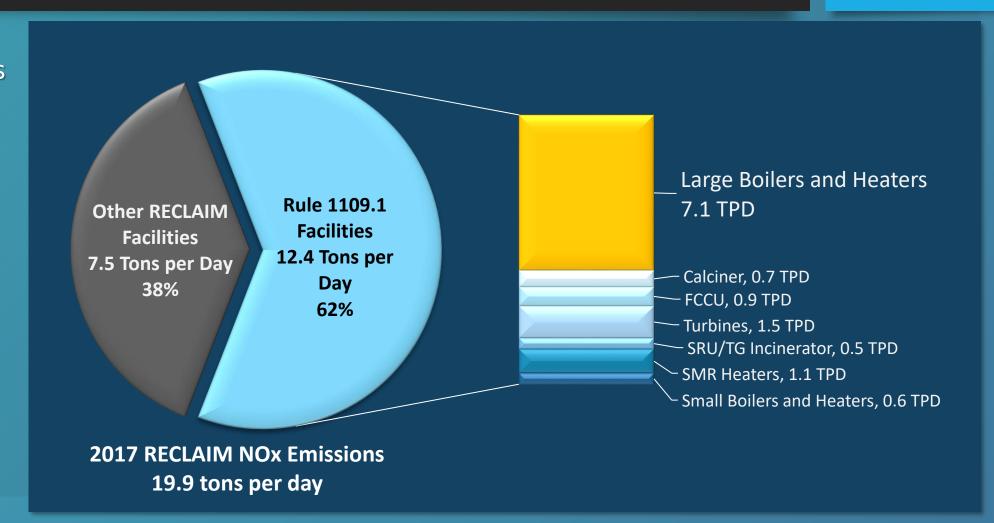
One Public Workshop

### About Rule 1109.1

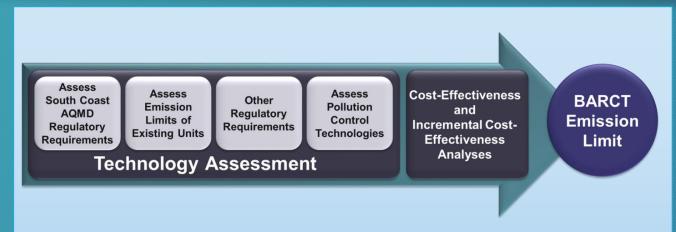
- South Coast AQMD Governing Board adopted Rule 1109.1 on November 5, 2021
- Rule 1109.1 is an industry-specific rule that sets BARCT NOx standards for nearly 300 units at refineries and facilities with operations related to refineries
- Unlike RECLAIM, Rule 1109.1 does NOT allow facilities to purchase "emission credits" to meet emission reduction requirements
- Allows for two alternative compliance pathways for facilities with six or more pieces of equipment:
  - B-Plan: Focuses on individual pieces of equipment at BARCT or alternative BARCT limits
  - **B-Cap:** Establishes a facility-wide emission target with an additional 10% reduction as an environmental benefit
- At full implementation, Rule 1109.1 will significantly reduce NOx emissions:
  - 7.7 to 7.9 tons per day (tpd) reduced
  - ~75% of the emission reductions by 2027

## Rule 1109.1 - 2017 Baseline Emissions (Tons per Day or TPD)

- Rule 1109.1 facilities represent 62% of the NOx emissions in RECLAIM
- NOx Emissions from large boilers and heaters (≥40 MMBtu/hour) represent 57% of the emissions from Rule 1109.1 combustion equipment



### Rule 1109.1 BARCT Assessment



- BARCT NOx limit established using a methodical approach that meets state law
- BARCT is defined in the California Health and Safety Code §40406 as
  - ;"...an emission limitation that is based on the maximum degree of reduction achievable by each class or category of source, taking into account environmental, energy, and economic impacts."

- NOx limits are designed to achieve maximum reductions taking into account economic impacts
- Staff uses a cost-effectiveness threshold of \$50,000/ton of NOx reduced
- Incremental cost-effectiveness is the incremental cost over the incremental reductions for the next more stringent NOx limit
  - >>\$50,000 indication that next more stringent NOx limit does not achieve substantially more reductions

- Operators must meet NOx limits in Table 1
- If the conditional requirements can be met, operators can meet Table 2 "conditional NOx limits" in lieu of Table 1 limits
- Conditional NOx limits were developed to acknowledge achieving Table 1 NOx limits for some units have:
  - A high cost-effectiveness due to high capital cost and/or low emission reduction potential
- Incorporating the conditional NOx limits reduced the average cost-effectiveness to near or below \$50,000 per ton of NOx reduced for each class and category (BARCT)

	(ppmv)	(ppmv)	Correction (%)	Averaging Time <sup>1</sup>		
ur	Pursuant to subparagraphs (d)(2)(A) and	400	3	24-hour		31

Rolling

Unit	NOx (ppmv)	(ppmv)	Correction (%)	Averaging Time <sup>1</sup>
Boilers <40 MMBtu/hour	Pursuant to subparagraphs (d)(2)(A) and (d)(2)(B)	400	3	24-hour
Boilers ≥40 MMBtu/hour	5	400	3	24-hour
FOOT	2	500	3	365-day
FCCU	5	500	3	7-day
Flares	20	400	3	2-hour
Gas Turbines fueled with Natural Gas	2	130	15	24-hour
Gas Turbines fueled with Gaseous Fuel other than Natural Gas	3	130	15	24-hour
D ( 1 C 1 C 1 )	5	2,000	3	365-day
Petroleum Coke Calciner	10	2,000	3	7-day
Process Heaters	Pursuant to	2. COMP	ITIONAL N	IO AND CO
	L ARLE			

<40 MMBtu/hour

Process Heaters >40 MMBtu/hour

SMR Heaters

SMR Heaters with Gas Turbine

SRU/TG Incinerators Sulfuric Acid Furnaces

Vapor Incinerators

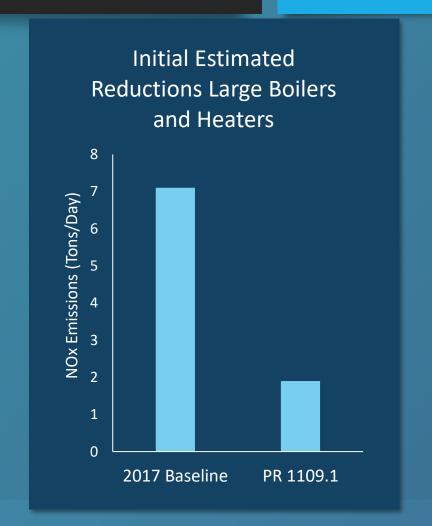
TABLE 1: NOx AND CO CONCENTRATION LIMITS

TABLE 2: CONDITIONAL NOX AND CO CONCENTRATION LIMITS						
Unit	NOx (ppmv)	CO (ppmv)	O <sub>2</sub> Correction (%)	Rolling Averaging Time <sup>1</sup>		
Boilers >110 MMBtu/hour	7.5	400	3	24-hour		
ECCIT-	8	500	3	365-day		
FCCUs	16	500	3	7-day		
Gas Turbines fueled with Natural Gas	2.5	130	15	24-hour		
Process Heaters ≥40 – ≤110 MMBtu/hour	18	400	3	24-hour		
Process Heaters >110 MMBtu/hour	22	400	3	24-hour		
SMR Heaters	7.5	400	3	24-hour		
Vapor Incinerators	40	400	3	24-hour		

## Requirements for Large Boilers and Heaters (≥ 40 MMBtu/Hour)

Unit	Table 1 NOx Limit (ppmv)	Table 2 Conditional NOx Limit (ppmv)
Boilers 40 – 110 MMBtu/hour		None
Boilers >110 MMBtu/hour	<b>F</b>	7.5
Process Heaters 40 – 110 MMBtu/hour	5 ppm	18
Process Heaters >110 MMBtu/hour		22

<sup>\*</sup> Emission reductions range based on units identified as possibly meeting Table 2



#### **Table 2 Conditional NOx Limits**

Unit	NOx (ppmv)	CO (ppmv)	O2 Correction (%)	Rolling Averaging Time <sup>1</sup>
Boilers >110 MMBtu/hour	7.5	400	3	24-hour
FCCU	8	500	3	365-day
FCCU	16	500	3	7-day
Gas Turbines fueled with Natural Gas	2.5	130	15	24-hour
Process Heaters 40 – 110 MMBtu/hour	18	400	3	24-hour
Process Heaters >110 MMBtu/hour	22	400	3	24-hour
SMR Heaters	7.5	400	3	24-hour
Vapor Incinerators	40	400	3	2-hour

### Conditions for Using Table 2 NOx Limits

- Operators cannot use Conditional Limits if:
  - Permit to Construct issued on or after December 4, 2015 for post combustion controls
  - Potential NOx reductions is greater than:
    - 10 tons per year for boilers or process heaters 40 and 110 MMBtu/hour
    - 20 tons per year for boilers and process heaters ≥110 MMBtu/hour
  - Unit currently has permit limit or is currently performing at or below the applicable Table 1 NOx limit
  - Unit will be decommissioned
- Operators must submit a permit application by July 1, 2022 and meet Table 2 limit 18 months after Permit to Construct is issued
- Rule 1109.1 includes provisions for "pre-qualified" units – early permit submittal is not required for prequalified units

New SCRs should meet Table 1 NOx Limit

Units with large potential reductions should meet Table 1 NOx Limit

Unit already achieving Table 1 NOx Limit

Unit will be shutdown

## Rule 1109.1 Potential Emission Reductions

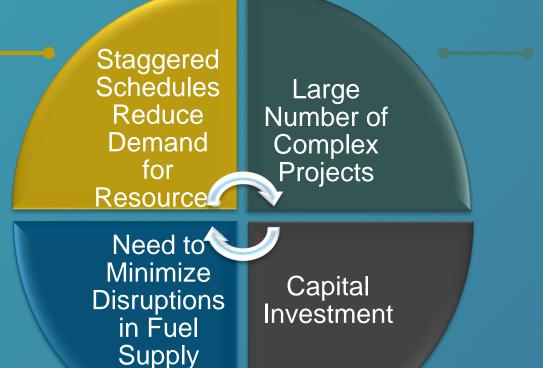
- Rule 1109.1 will potentially reduce
   7.7 7.9 tpd of NOx
- Estimated to achieve over 70% reduction in NOx emissions from boiler and process heater categories
  - Percent reductions vary based on emission reduction potential, some units already achieving low emissions
  - SCR can achieve 95% NOx Reductions for uncontrolled units
  - 41 boilers and process heaters currently have SCRs installed
  - Emission reduction estimates account for potential eligibility to meet Table 2 conditional limits

Equipment Type	2017 NOx Baseline Emissions (tpd)	Potential NOx Emission Reductions (tpd)	
Boilers & Process Heaters ≥40 MMBtu/hr	7.1	5.0 – 5.2 <sup>(1)</sup>	
Coke Calciner	0.71	0.68	
SMR Heaters	1.1	0.6	
Gas Turbine	1.4	0.4	
FCCU	0.83	0.4	
Boilers & Process Heaters <40 MMBtu/hr	0.64	0.32 <sup>(2)</sup>	
SRU/TG Incinerator	0.43	0.1	
Vapor Incinerators	0.05	0.02	
Sulfuric Acid Plants	0.1	0	
Total	12.4	7.7 – 7.9	

- <sup>1</sup> Estimated reductions based on units anticipated to meet conditional limits
- Includes projected NOx emission reductions from end-of-life burner replacement and emerging technologies

## Rule 1109.1 Implementation Considerations

- Refineries competing for same pool of skilled labor, equipment manufacturers, source testing companies, etc.
- Integrating projects in refinery turnaround schedules minimizes fuel supply disruptions
- Most turnaround
   schedules are 3 to 5
   years, a few are 9 to 10
   years



- ~90 new or upgraded selective catalytic reduction (SCR) projects
- SCR projects customized and require complex engineering
- Challenging to integrate within existing facility structure
- Capital costs for each project \$10 to \$70 million
  - Cost per petroleum refinery ranges from \$179 million to \$1 billion

## B-Plan and B-CAP Requirements

- The B-Plan and B-Cap would be implemented through an implementation schedule called an I-Plan
- B-Plan and B-Cap provides options to achieve BARCT in the aggregate
- Both alternative compliance options requires each unit to have an enforceable permit limit
  - Some permit limits will be higher than Table 1 limits, however the higher emission limits will have to be offset by lower limits



- B-Plan is a BARCT equivalent concentration plan
- Allows operators to select a NOx concentration limits that are equivalent BARCT in aggregate

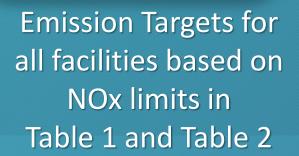


- B-Cap is a BARCT equivalent *mass* cap
- Requires operators to accept a NOx emission limit for each unit
- Allows facilities to take credit for equipment shutdowns and throughput reductions

## NOx Emission Targets for B-Cap and B-Plan









Aggregate NOx concentration limits must meet Emission Target





Facility-wide emissions must meet Emission Target + 10% Environmental Benefit



B-Plan and B-Cap are designed to achieve Facility-Specific Emission Targets that are Based on Table 1 and Table 2 NOx Limits

## Alternative Implementation Schedule (I-Plan)



- I-Plan is a phased implementation schedule
- Allows operators to tailor the implementation schedule to meet NOx limits to minimize operational disruptions

- I-Plans are needed due to the complexity and number of projects required to achieve Rule 1109.1 limits
- The flexibility in the I-Plans allows the facilities to install the NOx emission reduction projects during schedule maintenance to help minimize downtime and additional cost
- I-Plans are designed to achieve early emission reductions and allow longer implementation periods for the units that have longer maintenance schedules

## **I-Plan Options**

- Rule 1109.1 includes five I-Plan Options
- Some I-Plans are limited to the type of BARCT Compliance Plan
- I-Plan Option 2 and 3 have an additional condition that the facility must be achieving a NOx emission rate less than 0.02 pound per million BTU of heat input

	I-Plan Options	Provision	Phase I	Phase II	Phase III
	Option 1	Targets	80%	100%	
	for B-Plan or Table 1 or 2	Submit Permit Application	Jan 1, 2023	Jan 1, 2031	
		Targets	65%	100%	
	<b>Option 2</b> B-Plan <sup>1</sup>	Submit Permit Application	July 1, 2024	Jan 1, 2030	
	<b>Option 3</b> B-Plan or B-Cap <sup>1,2</sup>	Targets	40%	100%	
		Submit Permit Application	July 1, 2025	July 1, 2029	
	0	Targets	50%	80%	100%
	<b>Option 4</b> B-Cap Only <sup>2</sup>	Submit Permit Application	N/A	Jan 1, 2025	Jan 1, 2028
	Option 5	Targets	50%	70%	100%
	for B-Plan or Table 1 or 2	Submit Permit Application	Jan 1, 2023	Jan 1, 2025	July 1, 2028

## Socioeconomic Impact Analysis

- Socioeconomic Impact Assessment and 3rd Party Reviews released September 7, 2021
  - Total cost estimated to be \$2.34 billion (net present value)
  - Estimated average annual costs of \$132.5 million per year
  - Documents can be viewed here:
     <a href="http://www.aqmd.gov/home/rules-compliance/rules/scaqmd-rule-book/proposed-rules/rule-1109-1">http://www.aqmd.gov/home/rules-compliance/rules/scaqmd-rule-book/proposed-rules/rule-1109-1</a>
- Local price of gasoline is projected to increase by less than one cent per gallon
- Average annual regional job impacts are projected increase by 213 jobs per year
  - In general, job gains are in the construction sector
  - Job gains from construction is expected to outweigh any negative impacts on affected industries
- Monetized public health benefits estimated to be \$2.63B (net present value)
  - Benefits include approximately 370 premature deaths avoided, 6,200 asthma attacks avoided, and 21,400 work loss days avoided

## Rule 1109.1 Staff Contacts

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### NEXT STEPS

#### Future Announcements

- Newsletters or emails
- Continue CERP implementation

#### Future Meeting

- Tentatively I<sup>st</sup> Quarter 2022 (virtual)
- AQ Priority Updates & Agenda Topics
  - What would you like to hear about?



## Public Comment

## SOUTH COAST AQMD CONTACTS: WCWLB



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