Proposed Rule 1118.1 Non-Refinery Flares

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January 10, 2018





Mission Statement

SANITATION DISTRICTS OF LOS ANGELES COUNTY

To protect public health and the environment through innovative and cost-effective wastewater and solid waste management and, in doing so, convert waste into resources such as recycled water, energy, and recycled materials.

SANITATION DISTRICTS OF LOS ANGELES COUNTY



LEADERSHIP





Presentation Outline

- What is Biogas?
- Productive Uses of Biogas
- Economic Challenge Low Cost of Power
- Types of Biogas Flares
- Low NOx Emission vs Standard Flare
- Hypothetical Case Study
- Cost Effectiveness
- Observations
- Recommendations

What is Biogas?

- Wastewater Treatment
 - Wastewater treatment plants employ anaerobic digesters to break down sewage sludge and eliminate pathogens in wastewater
- Municipal Solid Waste Landfill
 - Landfills contain garbage and serve to prevent contamination between the waste and the surrounding environment. Within landfills anaerobic bacteria decompose organic waste to produce biogas

Wastewater Treatment Plants and Landfills provide an essential public service

What is **Biogas**?

Anaerobic digestion



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What is Biogas? Differences Between Digester Gas and Landfill Gas

| | Digester Gas | Landfill Gas | |
|---------------------|--------------------------|-----------------------------|--|
| Methane % | 55-65 | 10-60 | |
| Leakage | Enclosed system | Lots of effort to control | |
| Siloxanes | Can vary daily or hourly | Steady over months or years | |
| Oxygen and nitrogen | Trace levels | Can be % levels | |
| Trace hydrocarbons | Lower than Ifg | ppb levels | |
| Sulfur content | 10-200 ppm | 10-2000 ppm | |
| Time to digest | Weeks | Decades | |

Hydrogen Sulfide in Landfill and Digester Gas





* - JWPCP WWTP samples were obtained after chilling to 60°F.

Productive Uses of Biogas

- Landfills and Wastewater Treatment Plants have pioneered productive uses of biogas
- Productive Uses
 - Engines
 - Boilers
 - Fuel Cells
 - Turbines / Microturbines
 - Pipeline Injection / Vehicle Fuel



Early History: IC ENGINES 1938



The 1970's: Birth of the Landfill Gas-to-Energy Industry





The 1980's: Commercialization of the Industry

- Convergence of technologies and high power prices
- Developed 3
 LFGTE
 Facilities
 - Puente Hills 50
 MW
 - Palos Verdes11 MW
 - Spadra 10 MW



The 2000's: Renewed Development

- Higher power prices
- New technologies
- Deregulated electricity market
- Districts developed three new power projects



Calabasas Landfill Microturbine Facility

- Ten 30 kW Capstone microturbines
- Served on-site power needs from 2002-2008
- Low emissions technology demo



2010: Solar Mercury 50 Turbines at Calabasas First Use on Biogas in California



2014: Challenges

Less landfill gas available

Tighter emission regulations (higher cost of compliance)

Lower power sales prices

Reduced demand for renewable power

Puente Hills Gas Projection



Economic Challenge - Low Cost of Power

Short Run Avoided Cost Paid by SCE, cents/kWh



Types of Biogas Flares

- Prime (e.g., beneficial use not available)
- Standby (e.g., used when the beneficial use is unable to process biogas)
- Emergency
 - Not appropriate for must-manage biogas
- Landfills
 - Declining gas quality and quantity
 - Open vs closed
 - Regulated by Rule 1150.1
- Wastewater Treatment Plants
 - Variable gas generation based upon wastewater influent rates (e.g., day vs night, weekend vs. weekday)

Low Emission vs Standard Flare

- Low emissions achieved by premixing air/fuel
- Continuously monitor premixed gas to ensure proper operation (O2, CH4)
- Controlled by continuous gas monitor and variable speed combustion air fan
- Greater safety requirements to avoid precombustion
- Complex operation compared to standard flare requiring many more systems to be maintained
- More prone to shutdowns due to increased complexity
- More costly to operate and maintain

ZINK ZULE FLARE







Hypothetical Case Study



Replace 12 Wastewater Flares at the Joint Water Pollution Control Plant in Carson, CA

Hypothetical Case Study

- Replace existing flares with ZINK ZULE flares
- Cost for each 100–600 cfm flare: \$250,000
- Conservative cost estimate, which excludes installation cost
- Most facilities would have higher costs
- Design must:
 - Manage all biogas in the event primary productive use fails
 - Allow for routine testing at low flows (i.e., avoid shutdowns of primary use)
 - Provide reliable management of biogas to avoid uncontrolled emissions

Project Cost-Effectiveness

| Replace all 12 flares | Existing Flares | New BACT Flares |
|--|------------------------|------------------|
| ACTUAL-throughput (scf/yr) | 130,500,000 | 130,500,000 |
| Lower Heating Value (BTU/scf) | 640 | 640 |
| NOx EF (lbs/MMBTU) | 0.056 | 0.025 |
| NOx Emissions (tpd) | 0.0064 | 0.0029 |
| Emission Reductions (tpd) | <u>0.0035</u> | |
| Equipment Cost* | | \$3,000,000 |
| Annual Operating Costs | \$36,000 | ** |
| Equipment Life (years) | | 20 |
| Rate of Interest | | 4% |
| PVF | | 13.59 |
| Present Value | | \$3,489,252 |
| Cost-Effectiveness (\$/ton of NOx Reduced) | | <u>\$134,766</u> |

* - Equipment cost excludes blower and individual controls

** - BACT flare operating costs are actually >> than existing flares

Observations

- 2016 AQMP denotes CMB-03 cost-effectiveness
 < \$20,000 per ton NOx
- Highest cost-effectiveness in the 2016 Ozone AQMP: CMB-01 \$53,000 per ton NOx
- PR 1118.1 more costly than anticipated and inventory less than projected
- SCAP conducted a flare survey that confirms that most existing flares have an EF of about 0.06 lbs/MMBTU
- 56 wastewater flares converting to BACT will conservatively cost \$14MM
- Wastewater inventory biased high due to LA City
- Emergency limit of 200 hours not feasible
- Proposed Rule 1118.1 concepts more stringent than Rule 1118

Recommendations

- Validate biogas flare inventory
- Determine a reasonable cost-effectiveness threshold prior to the development of rule language
- Rules can provide carrots rather than sticks
- Emergency flares provisions should not be included for must manage biogas
- Partner to eliminate technological, regulatory and economic barriers to the productive use of biogas

Questions?



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