PROPOSED AMENDED RULES 1146, 1146.1, 1146.2 & PROPOSED RULE 1100 WORKING GROUP #5

AUGUST 2, 2018 SCAQMD DIAMOND BAR, CA

Agenda

- Rule Applicability
- Previous recommendations and public comments
- BARCT analysis
- Schedule
- Contacts

Rule 1146 Series

Rule	Applicability	Size
Rule I I 46	Boilers, steam generators, and process heaters	≥ 5 million Btu per hour (MMBtu/hr)
Rule I I 46.1	Boilers, steam generators, and process heaters	>2 and <5 MMBtu/hr
Rule 1146.2	Natural gas-fired water heaters, boilers, and process heaters	≤ 2 MMBtu/hr

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Rule Applicability

- □ Remove exemption for RECLAIM facilities
- □ Rule 1146 and 1146.1 equipment at the following facilities will not be included:
 - Electricity Generating Facilities (EGFs);
 - Except for non-power producing boilers
 - Refineries
 - As discussed in previous Working Group Meetings other industry categories will be included in Rule 1146 and 1146.1
- ☐ Rule 1146.2 would apply to all RECLAIM facilities
 - Seeking input regarding refineries

Previous Recommendations for PARs 1146 and 1146.1 (May Set Hearing)

- Maintain existing NOx concentration limits
- □ Defer compliance for units between 2 20 MMBtu/hr if
 - Unit can demonstrate that NOx concentration is 12 ppm or less
 - Existing provisions allow natural gas units between 2 20 MMBtu/hr permitted at 12 ppm or less may defer compliance until burner(s) replacement (Rule limit = 9 ppm)
- Implementation schedule
 - 75% of units by heat input for Rule 1146 and 1146.1 units (including BARCT-compliant equipment) by Jan. 1, 2021; 100% of units by heat input by Jan. 1, 2022
 - Facilities committed to replace existing boilers/heaters (whole units) will be allowed until Jan. 1, 2023 to replace unit
 - Submit a complete permit application by 12 months after rule adoption

Previous Recommendations for PAR 1146.2 (May Set Hearing)

- ☐ Include commitment to conduct a technology assessment by January 1, 2022
 - If BARCT is the same as existing rule requirements (30 ppm), compliance by December 31, 2023
 - If BARCT is less than 30 ppm, a new compliance schedule will be developed
- ☐ Inventory data to be collected through:
 - Initial determination notifications and
 - Annual audit inspections

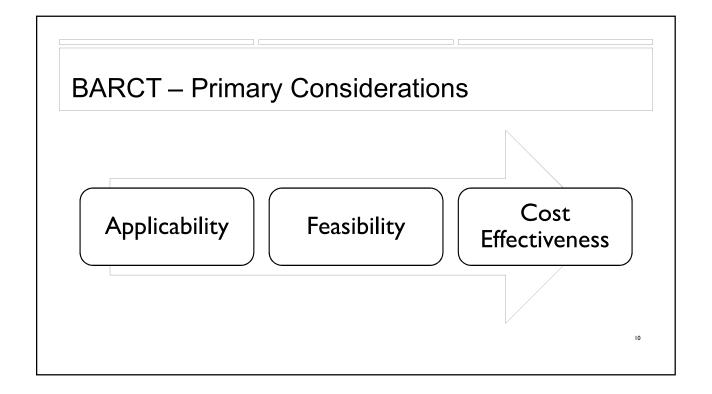
Public Comments at May 2018 Set Hearing

- Summary of comments
 - Program level CEQA and Socioeconomic analysis should be conducted
 - NSR and permitting issues should be resolved before facilities transition out of RECLAIM
 - BARCT levels may not be cost-effective, need to look at various levels of control
 - BARCT should be defined for each class and category of equipment
- ☐ Since the May 2018 Set Hearing
 - BARCT has been re-assessed
 - Baseline Emissions
 - RECLAIM (various levels from 5 to 40+ ppm)
 - Non-RECLAIM (mostly 5 to 12 ppm, following Rule 1146 series)
 - Type of boilers (fire-tube vs. water-tube boilers)

Overview of BARCT Analysis

BARCT

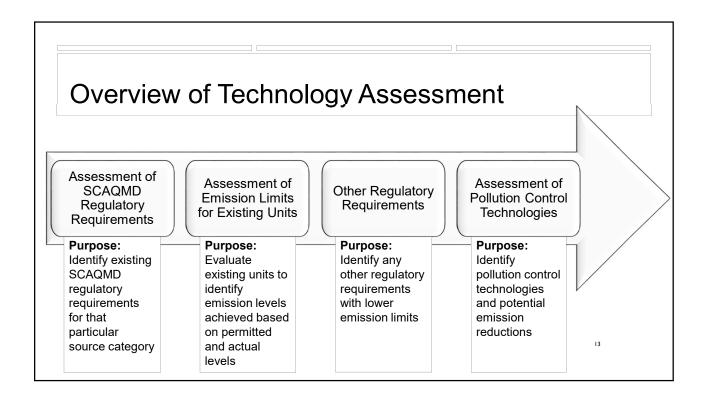
- Is defined in the California Health and Safety Code Section 40406
 - "...an emission limitation that is based on the maximum degree of reduction achievable, taking into account environmental, energy, and economic impacts by each class or category of source."
- BARCT can be retrofit, replacement, fuel change, material substitution, etc.
- BARCT is reassessed periodically and is updated as technology advances
- BARCT is an emission limitation, and is not limited to a particular technology, whether add-on or replacement. This definition does not preclude replacement technologies



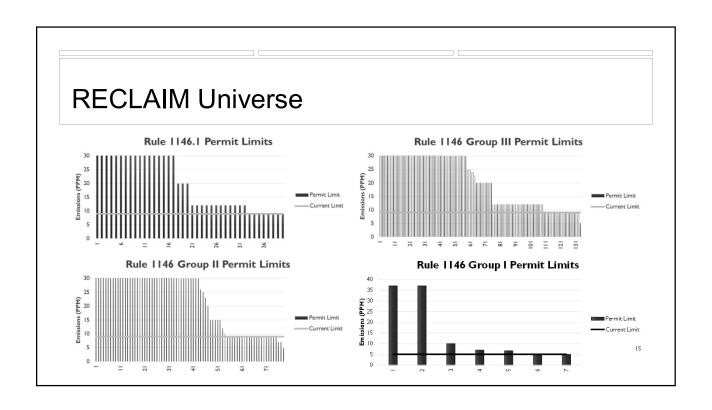
BARCT Analysis for PARs 1146 and 1146.1	
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Objective of Technology Assessment

- □ Overall objective of Technology Assessment is to assess applicable technologies to identify a possible BARCT emission standard
 - Cost-effectiveness analysis must be completed before BARCT recommendation can be made
- ☐ Technology Assessment is specific to the equipment, plus fuel type, and takes into account size and application of the equipment
- □ Each step of the Technology Assessment should identify possible emission limit
- □ Four steps in the Technology Assessment



Rule 1146 and Rule 1146.1 Universe Equipment Size Distribution □ Approximate Size of Universe: 2,399 units >97% of units utilize natural gas as primary fuel ■ Rule | | 146 Group | ■ Rule | | 146 Group | | ■ Rule | | 146 Group | | | ■ Rule | | 146. | <3% of units utilize landfill and digester gas as primary fuel 1% Liquid fuels mostly used as secondary 11% ■ NOx concentrations are adjusted to 3% O₂ Size Range Category **Number of Units** 46% (MMBtu/hr) RECLAIM Command-and-Control* 2-5 Rule 1146.1 1,072 5-20 Rule I I 46 Group III 869 134 42% 20-75 Rule I 146 Group II 184 78 75+ 7 Rule I I 46 Group I 15 2,399 Total *Command and control equipment distribution figures obtained from 2008 rule revision staff report



SCAQMD Regulatory Requirements

Assessment of SCAQMD Regulatory Requirements

Size (MMBtu/hr) / Type	Rules	Compliance Date	Implementation Period (Sept 2008 Amendment)
≥75	5 ppm	January 1,2013	4 years
≥20 to <75	9 ppm	January 1, 2012 thru January 1, 2014	3 – 5 years
≥5 to <20	9 ppm	January 1, 2013 thru January 1, 2015	4 – 6 years
>2 to <5	9 ppm	January 1, 2012 thru January 1, 2014	3 – 5 years
Atmospheric Units (≤10)	I2 ppm	January 1, 2014	5 years
Thermal Fluid Heaters	30 ppm	September 5, 2008	Not Applicable

^{*}Requirements are for natural gas fired units.

SCAQMD Regulatory Requirements

Assessment of SCAQMD Regulatory Requirements

□Current SCAQMD requirements are feasible and have been achieved since the 2008 amendment

- Units have met the Rule 1146 and 1146.1 existing emission limits
- Source test results have demonstrated compliance with existing emission limits

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Rules from Other Air Districts

Other Regulatory Requirements

Reviewed other rules and regulations outside SCAQMD

San Joaquin Valley APCD

- Less stringent than SCAQMD (7 ppm vs. 5 ppm) for units ≥75 MMBtu/hr
- More stringent than SCAQMD (7 ppm vs. 9 ppm) for units ≥20 to <75 MMBtu/hr
- Same limits for units <20 MMBtu/hr
- Mitigation fee option

Bay Area AQMD

- Same limits for units ≥20 MMBtu/hr
- Less stringent than SCAQMD for units <20 MMBtu/hr

Other Air Districts / Agencies*

 Less stringent requirements for units of all sizes

*Mojave Desert, Antelope Valley, Ventura County, San Diego County, Arizona, Delaware, Illinois, Indiana, Maryland, Minnesota, New Jersey, Texas, Wisconsin, Wyoming

Rules from Other Air Districts (cont.)

Other Regulatory Requirements

- More stringent emission limits required by San Joaquin Valley APCD for units between 20 and 75 MMBtu/hr
- Lower limits potentially feasible

Size (MMBtu/hr) / Type	South Coast AQMD Rule 1146 & Rule 1146.1	San Joaquin Valley APCD Rule 4320 & Rule 4307	
≥75	5 ppm	7 ppm (Standard)	
≥20 to <75	9 ppm	5 ppm (Enhanced)	
≥5 to <20	9 ppm	9 ppm (Standard) 6 ppm (Enhanced)	
2 to 5	9 ppm	9 ppm	
Atmospheric Units (≤10)	I2 ppm	I2 ppm	
Thermal Fluid Heaters	30 ppm	9 ppm	

*San Joaquin Valley APCD sources meeting the "enhanced" vs "standard" emission limit were given a longer implementation period

Overview of Pollution Control Technologies

Assessment of Pollution Control Technologies

- ☐ Technologies that are commercially available and widely used
 - Combustion control
 - Reduce thermal NOx formation
 - Ultra-low NOx burners
 - Various burner configurations and designs (lean premix, flue gas recirculation, fuel/air staging)
 - Typically utilized for units less than 80 MMBtu/hr
 - Post-Combustion control
 - NOx after treatment of the boiler exhaust
 - Selective Catalytic Reduction (SCR) systems
 - Scalable and generally utilized for units > 10 MMBtu/hr
- ☐ Prospective transferable technologies being demonstrated in other combustion applications
 - ClearSign DuplexTM Technology
 - Cheng Low-NOx System
 - Flameless Combustion Technology

Vendor Discussions

Assessment of Pollution Control Technologies

Feasibility of SCR Meeting 4 ppm or Less

- SCR retrofits for Rule 1146 applicable units at 3 ppm or less are potentially feasible but not guaranteed by vendors
- SCR retrofits can achieve 4 ppm or less with several limitations
 - Existing SCR systems might need larger catalyst bed for 5 ppm NH3 slip
 - NOx feedback analyzer might be needed for lower limits
 - Age and flow of catalyst can be limiting factors
- Might not have a sufficient safety margin between permitted limit and actual emissions to account for fluctuations in ambient temperature, gas BTU, etc.

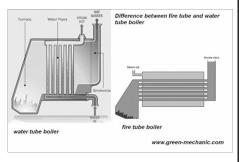
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Vendor Discussions (cont.)

Assessment of Pollution Control Technologies

Feasibility of Ultra-Low NOx Burners Meeting 7 ppm or Less

- Feasible for new units (not retrofits) to meet 5 ppm or less
- Retrofits for 7 ppm or less are potentially feasible below a certain size (<50 MMBtu/hr)
- Feasible for existing units currently meeting 9 ppm to potentially meet 7 ppm with burner tuning or replacement
- Some limitations for 7 ppm or less retrofits:
 - Only applicable to fire-tube boilers
 - Additional controls needed, such as VFD and O₂ trim
 - Minimum furnace size required
 - Dependent on back pressure/steam pressure of existing unit



Vendor Discussions (cont.)

Assessment of Pollution Control Technologies

Atmospheric Units

- Current requirement at 12 ppm
- 9 ppm with ultra-low NOx burners is achievable for new units, but not feasible for all retrofit applications
- Lower NOx emissions are not feasible for all applications since the fluctuations in ambient conditions affect atmospheric units more than sealed combustion boilers

Thermal Fluid Heaters

- · Current requirement at 30 ppm
- Thermal fluid heaters operate at significantly higher temperatures, which results in greater NOx emissions
- Units with ultra-low NOx burners guaranteed to meet 20 ppm or less are available
 - Retrofit units could meet 12 to 15 ppm
 - Some efficiency loss with premix combustion due to higher O₂
 - New units for certain applications are capable of meeting 9 ppm

Vendor Discussions (cont.)

Assessment of Pollution Control Technologies

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Possible recommendations based on vendor discussions for rule 1146.1 and 1146 applicable units:

5 ppm for SCR retrofits

7 ppm for Ultra-low NOx burner retrofits ≤ 50 MMBtu/hr (Fire-tube Only)

12 ppm for Atmospheric units ≤10 MMBtu/hr

12 ppm for Thermal fluid heaters

Emission Limits for Existing Units

Assessment of Emission Limits for Existing Units

- □Reviewed permit limits from:
 - US EPA
 - CARB
 - Various local agencies
- □Analyzed and reviewed source test results
- □Information gathered was used to establish staff recommendations

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Permitted Limits

Assessment of Emission Limits for Existing Units

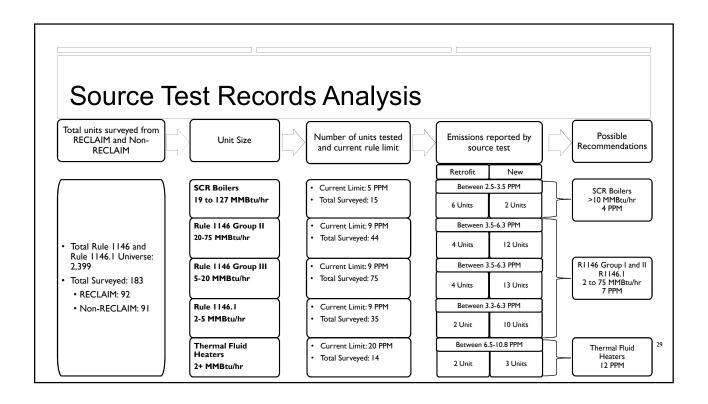
- Reviewed lowest permitted limits from SCAQMD and SJVUAPCD permits
- Used available information from respective BACT clearing house

Size (MMBtu/hr)	Permitted Level Below Currently Adopted Rules	Control Technology	New or Retrofit	Type of Boiler
74	7 ppm	SCR	New	Water-Tube
69	5 ppm	SCR	Retrofit	Water-Tube
40 to 50	5 ppm	SCR	New	Water-Tube
29	5 ppm	ULNB	New	Fire-Tube
25	7 ppm	ULNB	New	Fire-Tube
21	5 ppm	SCR	Retrofit	Fire-Tube
19	5 ppm	SCR	Retrofit	Water-Tube
5 to 12	9 to 20 ppm	LNB	New and Retrofit	Thermal Fluid Heater 26
7	I2 ppm	LNB	Retrofit	Thermal Fluid Heater

Installations at Other Air Districts or Other Regions Worldwide Locating Applicable Equipment (Clearing House¹ and Vendor Information) **National** State Other Local Districts EPA CARB BAAQMD SMAQMD VCAPCD SJVUAPCD No records of equipment permitted at or below 7 ppm with ULNB One unit permitted at 5 only ppm NOx 1. Clearing house data obtained might not reflect most recent permitting information

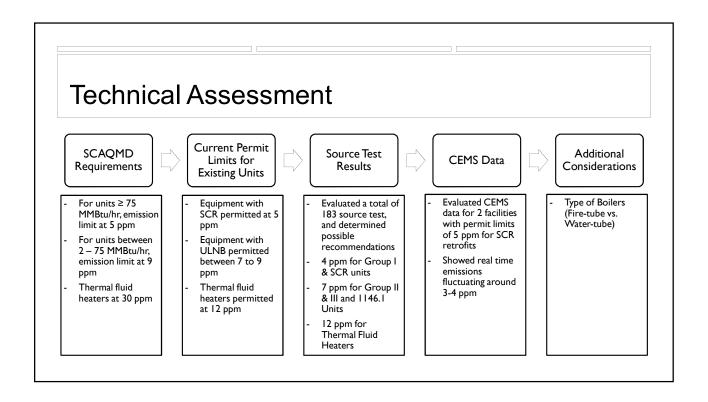
Source Test Records

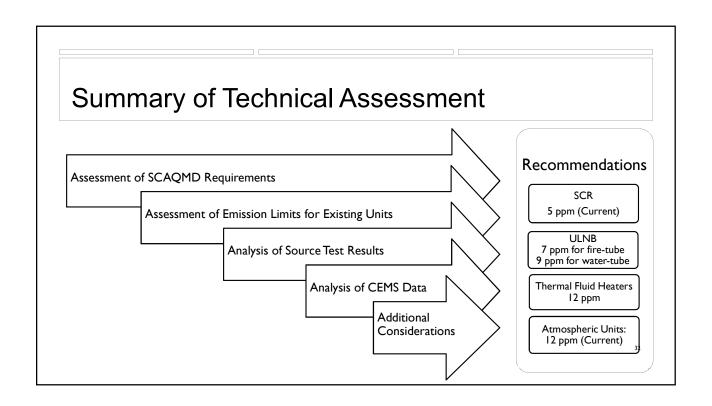
- □Source tests are used to demonstrate compliance with SCAQMD emission limits
 - Testing must be conducted according to district approved methods such as Method 100.1
- □ Reviewed source test reports obtained from SCAQMD database
 - Reports submitted by facilities
- □Source test reports are used to analyze actual emissions from permitted equipment
 - Staff reviewed a total of 183 source test reports from RECLAIM and non-RECLAIM equipment

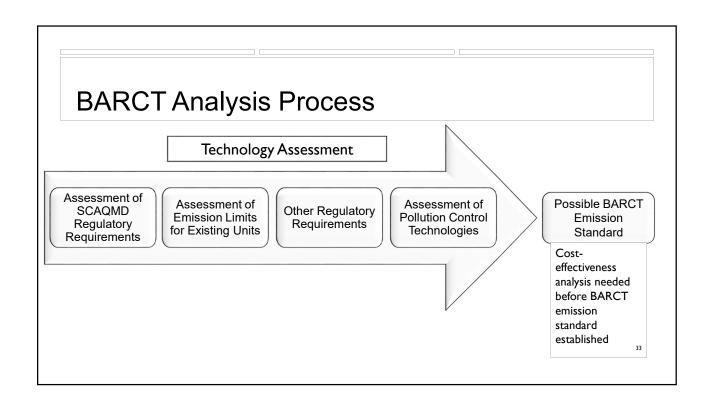


Continuous Emissions Monitoring System (CEMS)

- □ CONTINUOUS EMISSION MONITORING SYSTEM (CEMS) the total combined equipment and systems required to continuously determine air contaminants and diluent gas concentrations and/or mass emission rate of a source effluent (as applicable).
- Consists of three major subsystems:
 - 1. Sampling interface
 - 2. Analyzer
 - 3. Data acquisition system (DAS)
- ☐ Required by units that meet minimum size and annual input thresholds:
 - Rule 1146:
 - Rated to ≥40 MMBtu/hr with annual heat input of >200x10⁹ MMBtu/yr
 - Rule 2012:
 - Rated between 40 to 500 MMBtu/hr with annual heat input of >90x109 MMBtu/yr; or
 - Rated to >500 MMBtu/hr

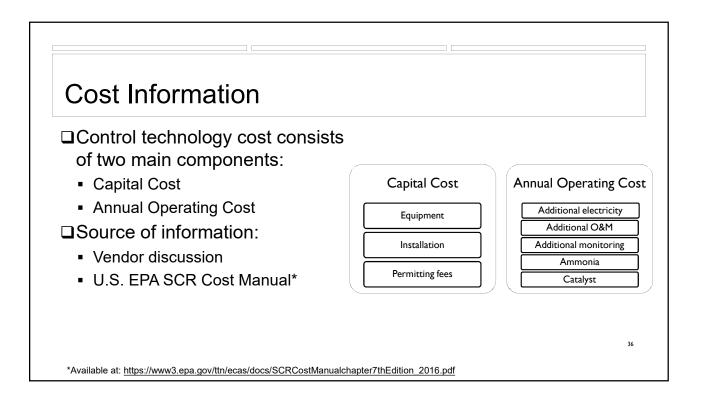






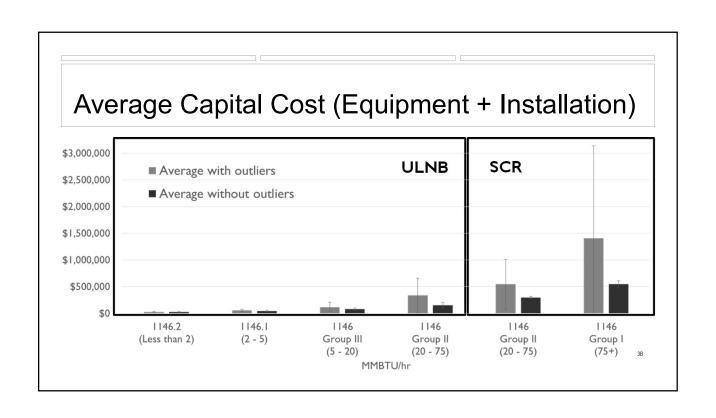
Technologically Achievable Emission Limit Size Group **Existing Limit Preliminary Recommendation Supporting Evidence** (MMbtu/hr) Rule I I 46 Group I 5 ppm via SCR ≥75 Same as existing limit Rule I I 46 Group II ≥20 to <75 9 ppm via ULNB 5 ppm via SCR Permitted equipment Vendor discussion Source test records Rule I I 46 Group ≥5 to <20 9 ppm via ULNB Fire-tube boilers: 7 ppm via ULNB • Permitted equipment Water-tube boilers: 9 ppm via ULNB Vendor discussion Source test records Rule 1146.1 2 to 5 9 ppm via ULNB Fire-tube boilers: 7 ppm via ULNB Permitted equipment Water-tube boilers: 9 ppm via ULNB Vendor discussion Source test records Atmospheric Units ≤10 12 ppm Same as existing limit Thermal Fluid NA Permitted equipment 30 ppm 12 ppm Heaters Vendor discussion Source test records

COST EFFECTIVENESS	
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Capital Cost (Equipment + Installation)

- ☐ Obtained cost estimates from 5 vendors
- ☐ Capital cost based on:
 - · Equipment size
 - · NOx emission limit
 - Control technology (ultra-low NOx burner retrofits, SCR retrofits)
- Assumptions:
 - · Retrofits only
 - No major changes to existing units (no structural or foundation changes)
 - An equipment lifespan of 15 years for ultra-low NOx burner and 25 years for SCR
- ☐ Significant deviation in cost from one vendor
 - · Compared average cost
 - with outliers
 - without outliers



Additional Electricity Cost ☐ Recurring annual cost for the additional energy consumption above that already required for the existing operation Potential cost **Staff Proposes** Potential savings increase Improved burner efficiency with Flue gas recirculation (FGR) uses higher turndowns Ultra-low NOx higher dilution requiring additional Installation of O₂ sensors and No additional energy cost burner retrofit variable frequency drive (VFD) can reduce electricity cost To account for savings from Additional energy needed for higher For units that currently use FGR, FGR reduction based on SCR system retrofit potential savings from lower pressure, ammonia vaporization, and percentage of existing noninduction fan use/removal of FGR compliant units with FGR

Additional Electricity Cost – SCR

- U.S. EPA SCR Cost Manual* used to estimate the additional energy cost
- Annual electricity cost based on:
 - SCR power consumption (kW)
 - Annual electricity cost (\$0.10 per kW-hr)
 - Operating capacity (50%)

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*Available at: https://www3.epa.gov/ttn/ecas/docs/SCRCostManualchapter7thEdition_2016.pdf

Ammonia and Catalyst Cost

- □SCR uses catalyst and ammonia (NH₃) to selectively reduce NOx
 - Ammonia is injected into the flue gas stream where it reacts with NOx and oxygen within the catalyst to produce nitrogen and water vapor
 - U.S. EPA SCR Cost Manual* used to estimate ammonia and catalyst cost
- □Recurring annual cost for ammonia and catalyst based on:

Ammonia

- Consumption rate (lb/hr)
- Aqueous NH₃ price (\$/lb NH₃)

Catalyst

- Catalyst volume (ft³)
- Catalyst cost (\$/ft³)
- Replacement frequency (7 12 yrs)

* Available at: https://www3.epa.gov/ttn/ecas/docs/SCRCostManualchapter7thEdition_2016.pdf

Additional Operation & Maintenance Cost

- □ Recurring annual cost for operation & maintenance (O&M) labor and materials not already part of existing operations
- □ Emissions monitoring considered separately

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	Existing O&M	New O&M	Staff Proposes
Ultra-low NOx burner retrofit	Contracts already in place to maintain existing burner	Less maintenance and fewer repairs for retrofit burner	No additional O&M cost
SCR system retrofit	Existing boiler O&M with no SCR	Annual SCR maintenance checks	To account for additional SCR system O&M

Additional Monitoring Cost ☐ Recurring annual cost for additional monitoring, reporting, and recordkeeping (MRR) not already required ☐ Existing RECLAIM MRR requirements comparable with landing rule requirements (except for reporting) Existing MRR **New MRR** Staff Proposes Ultra-low NOx Requirements for existing Requirements for retrofit unit No additional MRR cost burner retrofit unit specified in Rule 2012 specified in R1146 series Requirements for existing unit Not applicable for SCR SCR system specified in R1146 series To account for additional retrofit retrofit SCR system annual ammonia emissions testing slip test

Potential Monitoring/Reporting Savings

□ Reporting requirements

Rule 1146

 Every 6-months (Rule 218) for units >40 MMBtu/hr RECLAIM

- Daily, monthly, and quarterly electronic reporting
- Paper submittal of quarterly certifications and annual permit emissions reports
- Savings based on estimated annual staffing cost needed to fulfill RECLAIM reporting requirements
 - Potential savings approximately \$40,000 and \$2,000 per piece of major and non-major sources, respectively
- ☐ Continuous emission monitoring system (CEMS) applicability threshold:

	Rule 1146	RECLAIM
Size	40 MMBtu/hr	40 MMBtu/hr
Fuel Usage	200 Billion Btu per year	90 Billion Btu per year

Determination of Cost Effectiveness and Emission Reductions

□Cost effectiveness is measured in terms of the control equipment cost in dollars per ton of air pollutant reduced

 $Cost \ Effectiveness = \frac{Present \ worth \ value}{Emissions \ reductions \ over \ equipment \ life}$

□ Present worth value of the control equipment is the capital cost plus the annual operating cost over the life of the equipment

Present worth value = Capital cost + (Annual operating cost \times Present worth factor)

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Baseline Emissions

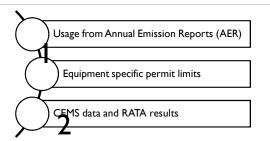
- Determine fuel usage from AER reports
- 2. Retrieve permit limit for equipment
- 3. For RECLAIM major sources without permit limits, emission limit was calculated using annual AER usage and CEMS throughout data
- 4. Emissions for equipment missing AER data were calculated assuming 50% capacity

Baseline Calculation:

$$B_{u} = \sum (A x P)$$

 B_U = Total Baseline Emissions for Universe [in Pounds] A = AER fuel usage [in mmSCF]

P = Permit Limit [in Pounds per mmSCF]



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Emission Reductions

Emission Reduction Calculation:

$$P_e = \sum (Bex \frac{Pr}{P_l})$$

$$T_{\rm r} = B_u - P_{\rm e}$$

P_e = Total Emissions from Proposed Limits [in tpd]

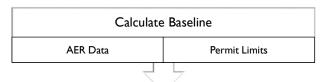
B_e = Baseline Emission per Equipment [in tpd]

P_r = Proposed Emissions Limit [in ppm]

P₁ = Current Permit Limit [in ppm]

 $T_r = Total Reductions$

B_u = Total Baseline Emissions for Universe



Determine Future Baseline Emissions

Baseline Ratio of proposed limits and permit limits

Calculate Reduction

Current Baseline Emissions

Future Baseline Emissions 47

Cost Effectiveness Methodology

- □Cost effectiveness calculated using the discount cash flow methodology assuming:
 - 4% interest rate
 - A useful life of 25 years for SCR systems
 - A useful life of 15 years for ultra-low NOx burners
 - Considered potential savings, if applicable
 - Average equipment and installation cost with outliers

Cost Effectiveness

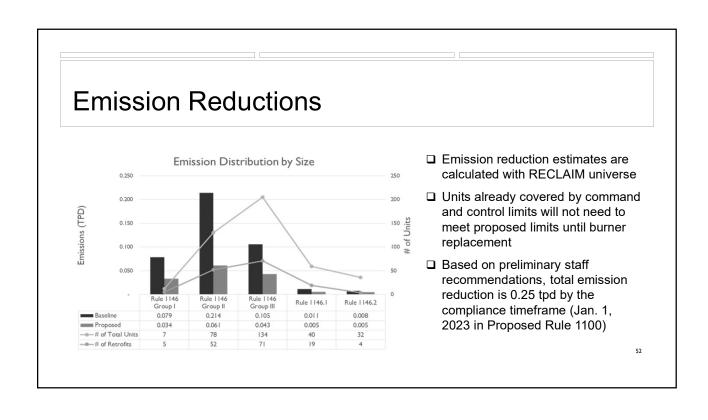
Group	Size (MMBtu/hr)	Preliminary Recommended Emission Limit	Cost Effec	ctiveness (\$/ton)
Rule I I 46 Group I	≥75	5 ppm via SCR (existing limit)		\$16,000*
Dula III44 Coassa II	≥20 to <75	F SCD	For units > 12 ppm*	For units ≤ 12 ppm*
Rule 1146 Group II	220 to 5</td <td>5 ppm via SCR</td> <td>\$29,000</td> <td>>\$50,000</td>	5 ppm via SCR	\$29,000	>\$50,000
Rule I I 46 Group II ≥20 to <75		7 ppm via ULNB for fire-tube boilers	For units ≤ 12 ppm	
			\$13,000 when compliance	ce deferred until burner replacement
Rule I I 46 Group III ≥5 to		to <20 7 ppm via ULNB for fire-tube boilers	For units > 12 ppm*	For units ≤ 12 ppm*
	≥5 to <20		\$29,000	\$14,000 when compliance deferred until
			For units > 12 ppm*	For units ≤ 12 ppm*
Rule 1146.1 2 1	2 to 5	o 5 Same as above	\$48,000	\$13,000 when compliance deferred unti
Atmospheric Units	≤10	12 ppm via ULNB (existing limit)	\$34,000^	
Thermal Fluid Heaters	NA	12 ppm via ULNB	\$39,000^	

* Estimated using emissions from NECEPHO and a baseline of 30 ppm

PRELIMINARY STAFF RECOMMENDATION

Staff Recommendation

Group	Size (MMbtu/hr)	Preliminary Recommended Emission Limit	Requirements for Existing Units and for Group II, Group III and Rule 1146.1 Units ≤ 12 ppm
Rule 1146 Group I	≥75	5 ppm via SCR (same as existing limit)	n/a
Rule 1146 Group II	≥20 to <75	For units > 12 ppm: 5 ppm via SCR	To apply Group III limits to Group II units upon burner replacement
Rule 1146 Group III	≥5 to <20	For units > 12 ppm: Fire-tube boilers: 7 ppm via ULNB Water-tube boilers: 9 ppm via ULNB	Compliance deferred until burner replacement
Rule 1146.1	2 to 5	For units > 12 ppm: Fire-tube boilers: 7 ppm via ULNB Water-tube boilers: 9 ppm via ULNB	Compliance deferred until burner replacement
Atmospheric Units	≤10	12 ppm via ULNB (same as existing limit)	n/a
Thermal Fluid Heaters	NA	12 ppm	To apply 12 ppm limit to entire universe including non- RECLAIM units; Compliance deferred until burner replacement for units permitted at ≤ 20 ppm



Updated Schedule

■ Aug – Oct 2018 Working Group Meetings

Aug 29, 2018 Public Workshop

Oct 19, 2018
 Stationary Source Committee

■ Nov 2, 2018 Set Hearing

■ Dec 7, 2018 Public Hearing

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Contacts

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Proposed Amended Rules 1146, 1146.1, 1146.2 and Proposed Rule 1100

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